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ASHTON-UNDER-LYNE AUDENSHAW DENTON DROYLSDEN DUKINFIELD HYDE LONGDENDALE MOSSLEY STALYBRIDGE

# STRATEGIC PLANNING AND CAPITAL MONITORING PANEL

Day: Monday

Date: 21 September 2020

Time: 2.00 pm Place: Zoom

Item No.	AGENDA				
1	APOLOGIES FOR ABSENCE				
	To receive any apologies for the meeting from Members of the Panel.				
2	DECLARATIONS OF INTEREST				
	To receive any declarations of interest from Members of the Panel.				
3	MINUTES	1 - 14			
	The Minutes of the meeting of the Strategic Planning and Capital Monitoring held on 6 July 2020 to be signed by the Chair as a correct record (Minutes attached).				
4	ADULTS CAPITAL MONITORING	15 - 32			
	To consider a report of the Executive Member for Adult Social Care / Director of Adult Services.				
5	UPDATE ON EDUCATION BASIC NEED CAPITAL PROGRAMME FOR PRIMARY, SECONDARY AND SPECIAL EDUCATION PROVISION	33 - 40			
	To consider a report of the Executive Membber for Lifelong Learning, Equalities, Culture and Heritage / Director of Children's Services.				
6	EDUCATION CAPITAL PROGRAMME				
	To consider a report of the Executive Member for Lifelong Learning, Equalities, Culture and Heritage / Assistant Director for Education / Assistant Director for Strategic Property.				
7	GROWTH UPDATE	59 - 68			
	To consider a report of the Executive Member for Finance and Economic Growth / Director of Growth.				
8	CAPITAL PROGRAMME - OPERATIONS AND NEIGHBOURHOODS (SEPTEMBER 2020)	69 - 78			
	To consider a report of the Executive Member for Neighbourhoods, Community Safety and Environment / Assistant Director of Operations and Neighbourhoods.				

From: Democratic Services Unit – any further information may be obtained from the reporting officer or from Democratic Services, to whom any apologies for absence should be notified.

Item No.	AGENDA	Page No
9	LEISURE ASSETS CAPITAL INVESTMENT POGRAMME	79 - 84
	To consider a report of the Executive Member for Neighbourhoods, Community Safety and Environment / Director of Population Health.	
10	URGENT ITEMS	
	To consider any additional items the Chair is of the opinion shall be dealt with as a matter of urgency.	

From: Democratic Services Unit – any further information may be obtained from the reporting officer or from Democratic Services, to whom any apologies for absence should be notified.

# STRATEGIC PLANNING AND CAPITAL MONITORING PANEL

# 6 July 2020

Commenced: 14:00 Terminated: 14:35

Present: Councillors Warrington (Chair), Cooney, Fairfoull, Feeley, McNally,

Newton, Reid, Ryan and Dickinson

In Attendance: Sandra Stewart Director of Governance and Pensions

Ian Saxon Director - Operations and Neighbourhoods

Tom Wilkinson Assistant Director of Finance
Tim Bowman Assistant Director of Education
Sandra Whitehead Assistant Director of Adults

Debbie Watson Assistant Director of Population Health Paul Smith Assistant Director of Strategic Property

#### 1 DECLARATIONS OF INTEREST

There were no declarations of interest.

#### 2 MINUTES

The Minutes of the meeting on the 16 March 2020 were approved as a correct record.

# 3 CAPITAL PROGRAMME OUTTURN REPORT 2019/20

Consideration was given to a report of the Executive Member for Finance and Economic Growth / Director of Finance, which summarised the outturn position on capital expenditure at 31 March 2020. The report focused on the budget and forecast expenditure for fully approved projects in the 2019/20 financial year. The approved budget for 2019/20 was £42.013m after re-profiling approved at Period 10 and outturn for the financial year was £37.341m.

There were additional schemes that had been identified as a priority for the Council, and, where available, capital resource had been earmarked against these schemes, which would be added to the Capital Programme and future detailed monitoring reports once satisfactory business cases had been approved by Executive Cabinet.

It was stated that the approved Capital Programme budget for 2019/20 was £42.013m. Service areas had spent £37.341m on capital investment in 2019/20, which was £4.672m less than the capital budget for the year. This variation was spread across a number of areas, and was made up of a number of over/underspends on a number of specific schemes (£0.673m) less the re-phasing of expenditure in some other areas (£5.344m).

Members were advised that the Capital Programme for 2020/21 and beyond was summarised in **Appendix 1** to the report. After the financing of expenditure in 2019/20 the Council was holding a balance of £14.593m in the Capital Investment Reserve to fund the £18.792m of budgeted schemes that required corporate funding.

Delivery of the Capital Programme was now therefore highly dependent on the realisation of planned Capital Receipts. The current COVID-19 pandemic had increased the risk that Capital receipts would either not be achievable or that values would be diminished, putting the delivery of Capital Investment objectives at risk.

#### **RESOLVED**

That the EXECUTIVE CABINET & COUNCIL be RECOMMENDED to note the Capital outturn position and financing for 2019/20, and the capital financing risks for 20/21 and beyond as set out in appendix 1 to the report and to note that Executive Cabinet on 27 May 2020 had approved:

- (i) The re-profiling of £5.344m of Capital Budgets to reflect up to date investment profiles;
- (ii) The updated Prudential Indicator position which was approved by Council in February 2019
- (iii) Budget virement of £178k to Vision Tameside from Vision Tameside Public Realm; and
- (iv) Reprioritisation of corporate funded capital budget of £110k for Godley Green to be returned to the funding pot following approval of the £10m from Homes England.

# 4 CAPITAL PROGRAMME – OPERATIONS AND NEIGHBOURHOODS (2020/21)

Consideration was given to a report of the Executive Member (Neighbourhoods, Community Safety and Environment) / Assistant Director (Operations & Neighbourhoods), which provided information on the Operations and Neighbourhoods 2020/21 Capital Programme and impacts of the Covid19 pandemic on a number of projects.

The Transport Asset Management Plan (TAMP) for 2017/2021 identified proposals to invest £20m in the Council's highways (carriageway & footway surfaces) over a four year period: 2017/2018 - 2020/2021. Some funding had been drawn down from the Department of Transport to underpin the improvement and maintenance of this critical infrastructure. Corporate funding of £13.250m was approved to support the TAMP in the four year plan from 2017/18 to 2020/21. As at 31 March 2020, the Council's capital programme shows £0.773m of TAMP funding remaining and was scheduled to spent in 2020/21.

A programme of works for the financial year 2020/21 had been developed which would be funded by TAMP, the 2020/21 Department for Transport (DfT) District Highway Maintenance Funding Allocation and rolled forward 1920/20 DFT. District Highway Maintenance Funding Allocation were included in **Appendix 1** to the report. A high level summary of the available funding in 2020/21 for the Highway maintenance programme was set out to Members. This included 2020-21 highway Maintenance grant of £2.550m, Brought forward 2019-20 Maintenance grant £0.614m and TAMP funding of £0.773m, together these totaled £3.937m of confirmed funding.

The indicative 2020-21 Highway Maintenance grant included in the capital programme was £2.258m. The final 2020-21 allocation was £2.550m, an increase of £0.292m.

The Greenside Lane, Droylsden works had been delayed due to the 'Covid19' outbreak. Further additional costs had been identified by the contractor to ensure social distancing methods of working were adhered to. The contractor originally quoted a figure of £0.120m additional costs. The Council carried out a value engineering exercise and was able to remove some elements of the works, but despite this, there would be additional costs to complete the works of a further £0.070m. The risk assessment would continue to be closely monitored. However it should be noted that any costs associated with Covid19 would not be met by the Council where there was not a contractual obligation to do so.

Due to the topography of the site, the difficult ground conditions and complexity of the scheme, the Council had sought advice from the specialist contractor that delivered the Fairlea scheme. Now that the scheme had been designed in detail, and the method of construction reviewed, it was envisaged that the scheme costs would be of the order of £0.900m. The shortfall in funding provided for the two original schemes, was therefore envisaged to be in the region of £0.600m. Additional funding of £0.600m was approved by Executive Cabinet in March 2020. Making the total council investment £0.900m.

Repair and restoration of Cemetery Boundary walls of £0.260m continued to progress with further

works being completed at Dukinfield Cemetery, the fifth of the five earmarked for the more urgent wall repairs. The total spend on the boundary walls as at 31 March 2020 was £0.135m leaving a budget in 2020/21 of £0.125m. This funding was being channelled into the completion of additional repairs to medium and low priority wall repairs that still remained on all the sites. Additional minor repairs to fences and gates would also have to be included in the boundary wall repairs at the remaining sites.

£2.500m was earmarked in the capital programme to fund Replacement of Cremators and Mercury Abatement, Filtration Plant and Heat Recovery Facilities. This scheme was marked as business critical and was approved by Executive Cabinet on the 24 October 2018.

Whilst works were scheduled to commence in March 2020, the COVID 19 pandemic clearly affected Bereavement Services across Greater Manchester. The cremator contractors were inundated with providing help and critical support to deal with breakdowns (etc) across other sites around the country to enable other crematoria to cope with the demand of cremations. As a result, the project to start removing existing cremators was a part of the capital project that was not tenable. An additional stand-alone cremator was sourced to deal with the effects of the pandemic and this additional cremator would now be kept on site to assist with any downtime that may occur when the project recommences. The proposal for the additional cremator was discussed at the Covid Response Board on the 8 April 2020 and then approved in an Executive Decision, 'Additional Cremator Capacity in Response to the Covid-19 Outbreak', on the same date. Due to the pandemic, works on the project would be starting shortly but this would mean the expected time of completion for the refurbishment of the cremator and equipment would now be approximately March 2021. The works were expected to be completed within the allocated budget.

With regards to the Ashton Town Centre Public Realm project which was originally approved in February 2015. The overall objectives of the project remained valid. The project area was split into 10 zones in order to effectively manage and co-ordinate project development, delivery and phasing and significant progress had been made with the completion of works to 5 of these zones.

Since the last report presented, to the Strategic Planning and Capital Monitoring Panel in March 2020, detailed designs, for the area in front of Clarendon College on Wellington Road, were now complete. Works were being planned to commence in spring, however they were on temporary hold following the outbreak of the Covid-19 virus. Further, in partnership with TfGM, works to accommodate egress from the Interchange were successfully completed on the Transport Interchange junction on Wellington Road in early June 2020.

As a result of Covid-19, the Ashton Town Centre public realm project had been temporarily paused in line with Government guidance. The programme was now under review and was being reassessed to determine which zones, if any, can now be delivered in line with current guidance.

With regard to the status of external grant programmes Members were informed that the Mayor's Cycling and Walking Challenge Fund (MCF) was established in 2018. As a result of Covid-19 all construction projects were being assessed to determine if they could be delivered in line with current Government guidelines. Resources were also being reviewed to take account of the additional schemes due to be delivered as part of the new Emergency Active Travel funding. A detailed delivery programme would be presented at a future meeting of the Strategic Planning and Capital Monitoring Panel.

Members were provided with a summary of the combined estimated value of the 12 schemes which had received Programme Entry status to date. The total estimated MCF funding was £11,557,150, total estimated match funding totalled £3,200,734 meaning that the estimated scheme cost Totalled £14,757,884

With regards to Emergency Active Travel Funding work was ongoing, on the Safe Streets Save Lives campaign, with the ten Greater Manchester authorities. The Greater Manchester Mayor's Office initially committed £0.500m to each local authority from top-slicing funding from the existing

MCF allocation to enable fast access to funds based on a Covid-19 emergency response criteria. On 27 May 2020 the Department of Transport (DfT) provided indicative funding allocations of the Emergency Active Travel fund which had been announced on 9 May 2020. This confirmed £15.872m was being allocated to GMCA for emergency active travel measures and that the £225 million allocated to local authorities will be released in two phases.

Members were advised that the first tranche of £45 million was due to be released as soon as possible so that work could begin at pace on closing roads to through traffic, installing segregated cycle lanes and widening pavements. The main purpose of the initial funding was to promote cycling as a replacement for journeys previously made by public transport. The Government expected that all measures in Tranche 1 would be delivered quickly using temporary materials, such as barriers and planters.

In May 2017, Highways England awarded Tameside Council £1.950m to provide an improved safe cycle route running between Hyde Town centre and Mottram / Hollingworth parallel to the M67 and A57. The scheme was reported to the Strategic Capital Monitoring Panel in September 2018 and the recommendation was made to include the £1.950m in the Capital Programme at this time. In line with the grant conditions the scheme was originally due to be completed by March 2020. However due to a protracted approval process the Grant Funding Agreement was not signed by all parties, until January 2019. The outcome of this process was that Highways England agreed to extend the project by one year and therefore the scheme's amended completion date was now March 2021. The next steps were to identify a preferred route and develop a construction programme which is acceptable to Highways England.

Members enquired on the progress of the Mayors walking and cycling schemes. The Director of Operations and Neighbourhoods explained that the pop up schemes where £0.500m had been released, focused on a mechanism for getting people in and out of the city centre, there was now a detailed design completed. There were some technical challenges, however, the first phase down Sheldon way had been completed.

# **RESOLVED**

That the EXECUTIVE CABINET & COUNCIL be RECOMMENDED to note progress and that:

- (i) 2020/21 Engineers Capital Budget (Appendix 1) and Department for Transport Highways Maintenance Funding allocations (Appendix 2) are noted.
- (ii) Additional DfT Highways maintenance funding of £0.292m is added to the Capital Programme as set out in paragraph 2.2.
- (iii) The annual highway resurfacing programme is approved (Appendix 3).
- (iv) The status of the GM Mayor's Cycling and Walking Challenge Fund (MCF) schemes is noted (Appendix 4).
- (v) The overall Operations and Neighbourhoods Capital programme outturn for 2019/20 and budget summary for 2020/21 is noted (Appendix 5)
- (vi) Progress and impact of Covid 19 is noted with regards to Cremator Replacement and Mercury Abatement is noted.
- (vii) GMCA approved development costs of £0.906m for the Mayor's Challenge Fund, as set out in Section 3.10 of this report, be approved and added to the Capital Programme.
- (viii) Emergency Active Travel Funding of £0.500m from the Greater Manchester Mayor's Office as set out in section 3.17 of this report be approved and added to the Capital Programme.
- (xi) The LED street lighting scheme re-phasing proposal, as set out in section 2.25 report, be noted

# 5 CHILDREN'S SERVICES - PROPERTY CAPITAL SCHEMES UPDATE REPORT

Consideration was given to a report of the Deputy Executive Leader / Assistant Director for Children's Social Care, which provided an update on the Children's social care Property Capital

Scheme and set out details of the major approved property capital schemes in Children's Social Care.

Members were reminded that on the 27 November 2019 Executive Cabinet had approved a series of 7 projects to stabilise Tameside's Looked After Children (LAC) cohort. The purpose of these projects were to make Tameside's existing cohort of LAC financially sustainable for the local authority, improve outcomes for those children already in care and divert families away from the care system where it was safe and appropriate to do so. The 7 projects were as follows:

- Project 1: Develop a model of core, multi-disciplinary Early Help service in each neighbourhood/ locality
- Project 2: Develop a Family Intervention Service (FIS) across the continuum of need and enable the Family Group Conference services to intervene at an earlier point on the continuum.
- Project 3: Restructure the Duty and Locality Teams
- Project 4: Develop the Team Around the School (TAS) approach
- Project 5: Positive Futures model (Respite/Assessment Units)
- Project 6: Fostering Service Improvement
- Project 7: Placements Review & LAC Sufficiency

The current capital programme as recommended by SPCMP on 9 October 2017 and subsequently approved by Executive Cabinet on 18 October 2017, included funding support Capital Investment in Children's Social Care. The total Capital funding earmarked was £950,000.

It was stated that approval was granted via an Executive Decision on 5 March 2020 to purchase accommodation to provide a residential assessment unit in the borough. A sum of £400,000 had been allocated to facilitate this purchase. A property had been identified and the sale was progressing based on legal requirements in regard to planning permissions. The £400,000 forms part of the original £950,000 capital allocation.

Approval was granted via an Executive Decision on the 29 April 2020 to support the modification of an existing building, St. Lawrence Road, Denton, to provide a residential respite. As sum of £45,250 had been allocated to facilitate this refurbishment. Building work had started on the building with a completion date of 12 June 2020. The £45,250 forms part of the original £950,000 capital allocation.

First stage feasibility work was underway to modify an existing building that had been identified as being potentially suitable to accommodate the Edge of Care and Family Intervention teams and facilitate the colocation and effective integration of activity. Appropriate governance would be sought once plans were complete and full costs are available.

It was explained that early stage discussions were also on-going to formulate the property requirements associated to other individual projects contained in the Children's sustainability plan. Progress would be reported at the appropriate time.

# **RESOLVED**

That EXECUTIVE CABINET & COUNCIL be RECOMMENDED to note the following schemes that had been approved by Executive Decision on 5 March 2020 and 29 April 2020, and be added to the Council Capital Programme:

- (i) £400,000 for the purchase of new property to provide in borough residential assessment unit.
- (ii) £ 45,250 for the modification of existing property to provide in borough residential respite unit.

#### 6 GROWTH UPDATE REPORT

Consideration was given to a report of the Executive Member for Finance and Economic Growth / Director of Growth, which updated Members on the major capital projects within the Capital Programme managed by the Growth Directorate and provided an update on the prioritisation of business cases yet to be approved and formally included in the Capital Programme.

Members were advised that the total grant funding available for adaptations for 2020-2021 was £4.105m. The budget being requested for approval in 20/21 was £2.322m for Adaptations based upon the previous years' expenditure. This included a request for £0.020m for Personal Wheelchair Budget and £0.100m for a pilot to assist in the provision of 2 homes for disabled people with complex needs. The balance of unspent Disabled Facilities grant allocation for 2020/21 would be carried forward to underpin possible future reductions in funds or for new initiatives.

With regard to the Funds transferred to Adults Services in 2019-20 it was explained that the Moving with Dignity scheme had been approved on the 24 July 2019 at Executive Cabinet. The investment of £0.375m to fund this dedicated scheme was transferred to Adult Services during last year. This scheme was now operational.

Further, £0.250m had been allocated to the Disability Assessment Centre (DAC) project last year and had been transferred to Adult Services. A basic layout provision had been prepared for each assessment area identified by Occupational

Members were informed that the Hattersley Station Passenger Scheme was fully funded by GMCA and TfGM through Growth Deal 2 grant, which has a value of £750,000. The required approvals to enter into a new funding agreement to compete the project and its respective GRIP stages were currently under consideration and a report would be submitted in due course. Members were advised of the high level project risks and mitigation that was being taken.

Members received an update on the Ashton Old Baths Phase 3 project. The approved budget for this project was £3.847m which included £0.840m for the Data Centre and DCMS Contribution of £0.250m. The Principal Contractor, the Casey Group Limited, took possession of site on Monday 24 February 2020. The original programme identified a completion date of 18 December 2020 however this had now been impacted due to the nationwide lockdown in response to the COVID-19 pandemic. The Casey Group closed the site on 27 March 2020 and returned on 12 May 2020. In addition to the delay, the Contractor had also made an application for COVID-19 Hardship consideration which was under review. However, the estimated costs applied for was £7,147.31/ week equating to £42,883.86.

It was reported that the condition of Ashton Town Hall continued to give cause for concern and if significant work was not undertaken to the "envelope" in the short term then this significant heritage asset may be put at risk, and the cost of work required to restore and redevelop the building was likely to increase significantly. In order to arrest any further deterioration of the building, which would inevitably occur whilst alternative development options were explored, governance had been obtained to undertake an "envelope" refurbishment/restoration scheme procured through the LEP, as the first stage of a two stage approach to the redevelopment of the building. In order to establish a high level cost and programme a budget of £0.050m had been established in the Capital Programme. In advance of the proposed envelope scheme emergency repairs works were required to the building parapet and roof. The cost of the emergency repair was estimated to be £0.120m with works planned to take place as a matter of urgency. The next phase included developing a business case and options appraisal for the long term use of the Town Hall within the context of the retail core masterplan

The Strategic Planning and Capital Monitoring Panel was updated on the status of the proposed Garden Village at Godley Green. Working with the Godley Green Landowners, a locally led public sector intervention of this scale had the potential to deliver up to 2,350 new homes.

It was explained that the Council had entered into the Quality Assurance arrangements with Homes England. Homes England had assigned a dedicated Relationship Management Officer to the project. This involved bi-monthly project management meeting to review the £10m Grant Funding Agreement and its associated contract conditions and Milestones.

The new arrangements with Homes England had provided the forum for the Council and Homes England to discuss the project milestones and timescales in absolute detail to attempt to agree a position where the project can advance. The meetings had led to a number of the milestones being re-defined and adjusted or in some cases deleted. There was now far more clarity and certainty on project delivery on both sides.

Following the award of the funding, £0.720m was available for drawdown to fund the design of infrastructure to open up the site for residential development. The first claim for £300,000 had been made and received. A detailed capital programme plan outlining the spending of the £10m grant would need to be developed before adding the remaining £10m to the Council's capital programme. A full business case would be required once the proposals were developed that outlined the planned infrastructure expenditure that would enable the development of the whole site.

With regards to Section 106 Agreements and Developer Contributions, as at 31 May 2020 the current position for s106 Agreements was £775,000 in credit, less approved allocations of £197,000, leaving a balance available to drawdown of £578,000, as at 31 May 2020.

The position for Developer Contributions as at 31 May 2020 was £70,000 in credit, less approved allocations of £42,000 leaving a balance of £28,000. There were no requests to draw down funding.

#### **RESOLVED**

That EXECUTIVE CABINET & COUNCIL be RECOMMENDED to note the report and add the following to the Council Capital Programme that the budget for adaptations in 2020/21 is approved at £2.322m, funded from the Disabled Facilities grant and £0.100m of other external contributions.

# 7 LEISURE ASSETS CAPITAL INVESTMENT PROGRAMME UPDATE

Consideration was given to a report of the Executive Member for Adults and Population Health / Director of Population Health, which provided a summary of the progress to date in relation to the delivery of the Council's Capital investment programme to improve sports and leisure facilities.

It was explained that the Leisure Assets Capital Investment Programme comprised a number of individual projects, the following were reported to of been completed:

- Active Copley heating system replacement (£0.369m).
- Active Copley pitch replacement scheme (£0.177m).
- Active Medlock roof replacement scheme (£0.120m).
- Active Dukinfield development (ITRAIN) (£1.3m Council investment & £1m repayable loan by Active Tameside).
- Active Longdendale Development (Total Adrenaline) (£0.600m repayable loan by Active Tameside).
- Active Medlock Synthetic Turf Pitch Replacement (£0.120m).
- East Cheshire Harriers Floodlight Replacement Scheme (£0.100m)
- Tameside Wellness Centre (£16.374m)

The live schemes were outlined in the report. With regard to the Hyde Pool extension scheme the capital budget for the scheme was approved by Executive Cabinet on the 25 September 2019 and stood at £4.034m, which was in keeping with the projected scheme cost. The LEP had progressed

the scheme to a point where the contracts, including the Head Contract with the Council and the Deed of Appointment for the Independent Certifier, had been signed. The scheme commenced on site in February with completion due in March 2021. Progress on site was in keeping with the agreed programme which had been largely unaffected by Covid 19 restrictions. Work to date had been predominantly outdoors including excavation, drainage and foundations.

The Tameside Wellness Centre scheme was approved by Council on 2 May 2017. Construction began in November 2018 with the building officially opened on 2 March 2020 approximately 4 weeks ahead of programme. The scheme value was £16.224m (£13.674m Council investment, £1.5m Sport England grant and a £1.050m grant to Active Tameside).

The building subsequently closed on 23 March 2020 in response to Government guidance on the Covid 19 pandemic. The building would remain closed until the existing restrictions were lifted or modified. The building was in its 12 month defects liability period. The closure period was being utilised to deal with a small list of outstanding defects. The final account for the scheme was currently under review with the Council's independent client advisor, Cushman and Wakefield.

On 27 March 2019, Executive Cabinet agreed to permanently close and clear the Active Denton (Denton Pool) site when the new Tameside Wellness Centre opened on 2 March 2020. The clearance of the site was time critical due to the need to minimise the time between closure and clearance and also minimise the visual impact on the town centre. Based on the March 2019 Executive Cabinet approval the LEP had been commissioned to develop plans for the site clearance including the procurement of surveys, asbestos removal and demolition. A planning application had been submitted and detailed surveys were now under way. The completion of the pre demolition asbestos survey was a key element in determining the overall cost of the site clearance. The survey confirmed that there was significant amount of asbestos within the building, which needed to be safely removed in advance of the demolition. Based on the asbestos survey and other survey information conducted thus far the LEP had produced a high level cost plan and procured a price from the open market. This would need full planning permission to demolish to progress subject to the cost implications and impact on the Capital Programme.

#### **RESOLVED**

That the contents of the report are noted.

# 8 EDUCATION CAPITAL PROGRAMME

Consideration was given to a report of the Executive Member (Lifelong Learning, Equalities, Culture and Heritage) / Executive Member (Finance and Economic Growth) / Assistant Director Education, which provided an update on the latest position with the Council's Education Capital Programme.

The current focus of the Council's Basic Need programme was to complete the two remaining schemes at primary schools and create additional places in secondary and special schools where forecasts have indicated a need. Members were advised as to the position of the works approved by the Executive Cabinet.

The Aldwyn and Hawthorns scheme sought to increase capacity at Aldwyn School from a 45-pupil intake to 60 and also included a two-classroom extension at Hawthorns School. Three temporary modular classrooms had been provided. There had been significant and ongoing delays to the project for a number of reasons. One of the particular challenges with this scheme had been that although the two schools occupied the same building, Aldwyn was a community school and Hawthorns was part of an academy chain. This continued to cause difficulties and it was for this reason that the scheme was likely to be split into two distinct projects.

The St John's CE Dukinfield scheme sought to provide a two-classroom extension, increasing the school's intake from 30 to 45 throughout. This followed on from previous alterations to increase

the numbers in KS1. Agreement was reached with the school, as a contingency plan, to reconfigure the use of the existing facilities to accommodate additional pupils from September 2018. A two-classroom mobile was provided over summer 2019 until the permanent extension can be completed. .

The Alder Community High School scheme sought to increase pupil intake from 155 to 180 and was being procured through Pyramid Schools (now known as Albany), a PFI Special Purpose Vehicle (SPV). The final phase of the work aimed to connect the new block directly to the main school via a new covered link.

The Hyde Community College scheme sought to increase the school's intake from 210 to 240 and was being overseen by Amber Infrastructure, a PFI Special Purpose Vehicle. Some internal works remained to be completed and it was anticipated these would be concluded over summer 2020. Phase 2 of the works was to provide an additional five teaching spaces including two science laboratories. It was now proposed to procure a modular classroom science block to be located at the rear of the school site. The initial cost estimates received indicated that the existing budget was not sufficient to cover the costs of the new five classroom science block the removal and making good of the short-term four classroom standard mobile unit and the remaining internal remodelling costs.

Discussions had taken place with Audenshaw School to carry out internal remodelling so the school could offer additional places from September 2020. The school previously operated a sixth form and some remodelling of this area was proposed to create additional classrooms. The Strategic Planning and Capital Monitoring Panel agreed a budget envelope of £1,000,000 for the scheme at its last meeting.

A new temporary six-classroom block with toilets and staff workroom was erected at the school during September 2019 at Denton Community College. In addition, significant internal remodelling to create additional teaching spaces and address some suitability problems took place over summer 2019. Associated works to complete the two schemes were continuing. The Council had previously allocated £1,366,647 for these works. Obtaining cost agreement and programming of the remaining works had been delayed because of supply chain problems arising from the health emergency but work was continuing on resolving these items within the budget previously agreed.

Discussions had been taking place with All Saints High School regarding the possibility of increasing the admission number. These discussions had identified around £5 million of urgent works required at the school – from the poor condition of many areas through to the lack of specialist facilities not least around sport and PE. The maximum investment that was proposed was £2 million and the Strategic Planning and Capital Monitoring Panel allocated this sum from the previously ear-marked Secondary School Improvement Fund at its last meeting

St Thomas More RC High had poor accommodation including a number of "temporary" structures. There was a willingness by the school to support the Council by offering to take 10 additional pupils in 2021 and 10 further in 2023. Discussions were continuing but at this stage it was proposed to allocate £134,000 of the Healthy Pupils Capital Funding to the school for improvements to sports and PE facilities at the school.

Executive Cabinet agreed an allocation of £15,000 to Droylsden Academy for conversion of a classroom to accommodate an additional 15 pupils into Y7 in September 2021. A grant agreement between the Council and the Academy Trust would be drawn up to ensure the grant was spent for this purpose.

In order to both support pupils of sixth form age to attend college nearer to home and reduce out of borough placements, there was a need to create and increase sixth form provision at Cromwell School and this was reported to Panel at its meetings in July and November 2019. The Executive Cabinet agreed an increase in pupil numbers at the school from 150 to 180 in February 2017 and an allocation of £473,000 was recommended by the Strategic Planning and Capital Monitoring

Panel to support the necessary work at the school.

Members were reminded that an Executive Decision had been taken on 14 August 2019 which agreed to grant Aspire Plus Education Trust (the trust that manages Rayner Stephens School) £55,000 to enable conversion of two classrooms for Cromwell to take place. Panel at its meeting on 25 November 2019 agreed to allocate £500,000 from the Special Provision Fund with an initial allocation of £100,000 from Basic Need for development of the scheme and more detailed designs and costs.

It was explained that in order to develop an informed asset management plan for schools that remained the Council's responsibility an independent surveyor was appointed to carry out condition surveys of existing school premises. The intention was to create a transparent and targeted schedule of works required for school buildings. The budget available was insufficient to meet the demands placed upon it and the surveyors were asked to identify priorities of the works required.

In addition to the works identified in the condition survey there were other calls on the School Condition Allocation budget. It had been custom and practice to address health and safety items and support disabled access by using the School Condition Allocation funding. Reactive school condition issues were covered by the allocation of £58,000 of the School Condition Allocation as an in-year contingency against any urgent works that could arise.

#### **RESOLVED**

# That EXECUTIVE CABINET & COUNCIL are RECOMMENDED to APPROVE the:

- (i) Budget slippage and proposed changes to the Education Capital Programme budgets for Basic Need Funding Schemes, Special Provision Fund and Healthy Pupils' Capital Fund as outlined in Appendix 1 and School Condition Allocation Funding Schemes Appendix 2, to deliver the work outlined in sections 2 and 3 of this report.
- (ii) Approval for £336,339 of Devolved Formula Capital grant to be added to the Capital Programme for 2020/21.
- (iii) Approval of £1,168,720 of School Condition grant to be added to the Capital Programme for 2020/21. 2. That the 2019/20 Capital Expenditure Outturn position in Appendix 3 is noted

# 9 ADULTS CAPITAL MONITORING

Consideration was given to a report of the Executive Member (Adult Social Care and Health)/Assistant Director of Adult Services which provided an update of the development and plan in relation to the Adult Capital Programme.

Members were reminded that in March 2018 Executive Cabinet had approved a capital budget of £455k for Oxford Park. The capital investment was to support the development of the Oxford Park facility to provide a purpose built disability and community facility that would host a wide range of services to children and adults. The investment was expected to enable the commissioning and provision of services that met the needs of vulnerable children and adults within the borough, and avoiding the additional costs of out of borough provision.

The March 2018 Executive Cabinet meeting also approved a £150k capital grant to Christ Church Community Developments Charitable Organisation (CCCD). The capital grant was approved to support the delivery of a new community based development, building on the successful Grafton Centre model, in partnership with CCCD who were to lever £51,583 of match funding from other sources.

The Oxford Park development was proposed following an initial review of learning disabilities and Autism Spectrum Disorder (ASD) services that were provided and/or commissioned by Adult Services.

The project had experienced a number of ongoing delays, which in turn had resulted in increased costs as a result of inflation in the construction industry. The approved capital was no longer sufficient, nor offering value for money on this development.

It was recommended, that the Oxford Park development be incorporated into this overall daytime offer review to consider the provision for day services holistically. Updates on the further daytime offer review would be provided to Members as appropriate.

The sole purpose of CCCD was the development of the 4C Community Centre project to build and operate a centre in the grounds of Christ Church, Ashton-under-Lyne for the benefit of all members of the community. The capital investment approved by Executive Cabinet in March 2018 was intended to support this development, alongside match funding to be raised from other sources by CCCD.

Since the approval of the Capital grant by Executive Cabinet in March 2018, there had been a change in contractors which had resulted in an increase of £34k in costs and an increase in the match funding required to be raised by CCCD. The additional costs had arisen due to the change in contractor and their increased price, increased cost of materials and the delay in funding being made available. These additional costs would be met by 4C through their own fundraising activities. The majority of the match funding would be delivered through external bids which are reliant on the confirmation and release of the funds by the Council.

CCCD had successfully obtained funding from Viridor Credits to the value of £50k and were in discussion with a number of other funders who were keen to offer support. The match funding would also be quantified through voluntary hours given in kind to complete the development. Payment of the grant funding from the Council would be conditional on the approval of the match funding required.

Additionally, since the Executive Decision to agree the capital funding of £150k in March 2018 there had been ongoing discussions between CCCD, the Council's Legal team, Adults Services and the Diocese in relation to the need to apply a legal charge to the property. It was agreed that a legal charge was necessary and a valuation of the property was required to secure this. The valuation had now been completed and the Land Registry form CH1 was finalised on 7 February 2020 which enabled the charge to be registered on the property. The grant agreement had been signed and sealed by Legal Services on 7 February 2020 which meant that all governance requirements had now been met.

Due to the current climate and the impact of Covid-19, there had been significant delays to the construction. This has resulted in no significant progress taking place onsite and previously reported timescales had obviously not been met.

# **RESOLVED**

That EXECUTIVE CABINET be RECOMMENDED to note the updates provided in the report, including:

- (i) The progress of the Oxford Park business case and alternatives that had been considered, with a recommendation that it is incorporated into the overall daytime offer review that has been initiated.
- (ii) The progress of Christ Church Community Developments (CCCD) including the success of obtaining match funding to support the project.

#### 10 FINANCE AND IT CAPITAL UPDATE REPORT

Consideration was given to a report of the Executive Member (Finance and Economic Growth)/ Director of Finance which summarised the progress to date in relation to the delivery of the Council's capital investment programme in the Finance and IT Directorate.

With regards to Digital Tameside Schemes, the corporately funded capital scheme for Fibre Infrastructure (£1.725m) was approved by the Executive Cabinet in December 2017. Work to construct the resilient figure of 8 fibre network to connect 22 key council sites and a further 30 health sites was complete and all the connections to council buildings were live and in-use.

A Local Full Fibre Network (LFFN) Grant of £2.262m had awarded to the Council in 2018 by the Department of Digital, Culture, Media and Sport (DCMS) with the intention to both accelerate the deployment of fibre across Tameside and support its commercialisation. The money was to pay for additional fibre cable to be installed around the core figure of 8 network to provide additional capacity, an additional 13.5km of ducting and fibre optic cables to connect high employment and industrial sites across Tameside, contribute towards the costs of a Digital Exchange facility in the new Data Centre being built at Ashton Old Baths and a further 8 mini digital exchanges located across Tameside and finally a new resilient fibre link to Manchester from Tameside. All these works were complete and grant claims submitted and paid.

It was stated that in January 2018 the DCMS announced a second round of LFFN funding. Greater Manchester Combined Authority coordinated a Greater Manchester £23.8m bid involving 10 local authorities, Police, Transport for Greater Manchester and Greater Manchester Health & Social Care Partnership with aim of increasing fibre to the premise coverage across Greater Manchester from 2% to 25% by 2020.

The Tameside element of the successful bid was £2.500m and was based on expanding existing re-use of public assets model, through the Digital Cooperative. Working with Network Rail and using their track side troughs, the submission involved expanding the fibre infrastructure to additional sites and public sector buildings in Mossley, Hattersley, Broadbottom, Mottram, Hadfield and Glossop.

Work on the Wave 2 scheme was underway with around 20% completed but progress had been significantly hampered due to the COVID-19 lockdown. It was reported that to date around 3 months had been lost which meant activity would need to ramp up over the remaining 3 quarters of the financial year to ensure all works were complete before the 31 March 2021 deadline.

In view of the COVID impact it was possible that the DCMS and Treasury would announce that works could run in the next financial year, however this had not been confirmed so plans to ensure all works would be completed by the 31 March deadline were being put in place. This would mean some works would need to sub-contracted to external companies. Should this be the case these works would be via the existing Civil Engineering Small Works contract. This would be delivered within the existing resources

This scheme would purchase second-user on premise perpetual licenses for replacement Microsoft desktop Office 2016 and associated software, server operating systems and SQL databases. The initial phase of procurement and design were now completed and many of the licenses relating to the Microsoft Office 2016, the main Data Centre and Disaster Recovery site had been placed and the new software had started to be rolled out across the Councils laptop fleet and server infrastructure.

The roll-out and installation of the new software had been complicated by the lockdown and home working. The upgrading of over 2,800 laptops would now be done remotely with the software being installed onto devices which were connected over relatively slow home broadband connections. It was also important to ensure that during this process disruption to staff was minimised so they can continue work from home. Training materials, guides and FAQ's are being developed to help staff with the transition to the new software. The upgrade across the entire fleet of laptops would be completed by late summer.

Work upgrading the operating systems on 97 servers and 122 SQL databases in the main datacentre in Rochdale was now also underway. However this work had been further complicated because it was being done remotely.

The final elements of the software refresh including the project to upgrade to the main Exchange email system, Active Directory system and commissioning the Disaster recovery site were being initiated and would be completed in late summer/early autumn.

# **RESOLVED**

That Strategic Commissioning Board be RECOMMENDED to note report and the details of the status of the schemes in the programme.

**CHAIR** 



# Agenda Item 4

Report to: STRATEGIC PLANNING AND CAPITAL MONITORING

Date: 21 September 2020

Executive Member/Reporting Officer:

Councillor Eleanor Wills – Executive Member (Adult Social Care and Health)

Stephanie Butterworth - Director of Adult Services

Subject: ADULTS CAPITAL PROGRAMME

Report Summary:

This report provides an update of the development and plan in relation to the Adults Capital Programme which now includes three schemes that are being funded from the Disabled Facilities Grant (DFG) as well as the two schemes previously reported on.

The schemes are included in the financial summary in **Appendix**1. Progress on these schemes is reported alongside the main DFG within the Growth Directorate Capital update report.

The five projects therefore now contained within this report are:

1. The review of the day time offer

2. Christ Church Community Developments (CCCD) - 4C Community Centre in Ashton

3. Moving with Dignity (Single Handed Care)

4. Disability Assessment Centre

5. Brain in Hand

That the STRATEGIC PLANNING AND CAPITAL MONITORING PANEL be recommended to NOTE the updates provided in this report, including:

- (i) The progress of the review of the day time offer (which includes the Oxford Park development reported in previous reports) and the potential development of a full business case thereafter
- (ii) The progress of Christ Church Community Developments (CCCD) including the success of obtaining match funding to support the project
- (iii) The progress and update of the three schemes funded from the DFG:
  - Moving with Dignity (Single Handed Care)
  - Disability Assessment Centre
  - Brain in Hand

Corporate Plan: The proposals contained within this report support the delivery of

the Corporate Plan.

**Policy Implications:** In compliance with Council policy.

Financial Implications:

**Recommendations:** 

(Authorised by the statutory Section 151 Officer & Chief Finance Officer)

The Council's capital programme ambition is currently unsustainable. The current committed programme requires £18.8m of corporate resources, with only £14.6m available in reserves, leaving a £4.2m shortfall which needs to be met from the proceeds from the sale of surplus assets. Whilst this report is not identifying significant cost pressures at this stage, incremental cost pressures across a number of schemes will soon result in substantive additional resource requirements. Any cost pressures arising as a result of Covid-19 or other factors will

increase the resources needed to deliver the approved programme, and the current shortfall of £4.2m will increase.

The broader ambition of the Council points to a further requirement of £33.2m of corporate funding to pay for schemes identified as a priority and subject to future business cases. Clearly these will be unable to progress until additional capital receipts are generated. The Growth Directorate are reviewing the estate and developing a pipeline of surplus sites for disposal.

# **Oxford Park**

In March 2018 Executive Cabinet approved a capital budget of £455k for Oxford Park. The project has experienced a number of on-going delays and a number of different procurement routes have been explored. A final quote for the completion of the works was received via the Local Enterprise Partnership (LEP) in early June 2019 which is significantly in excess of the approved budget. Therefore the approved capital is no longer sufficient, nor offers value for money on this development. Alternatives were investigated in the form of demountable buildings.

A wider strategic review of the Council's estate (including Sports and Leisure facilities) is due to take place during Summer 2020. The Oxford Park proposal will be included in this review.

The scheme was originally expected to deliver revenue savings for Adults Services which are no longer achievable of £267k in 2020/21. It is therefore essential that alternative proposals to achieve the level of savings are considered and implemented urgently. The ongoing revenue operation costs have been included in the Councils Medium Term Financial Plan.

# 4C

In March 2018 Executive Cabinet approved a capital budget of £150k, alongside match funding to be raised from other sources by 4C. The capital project was approved to support the delivery of a new community based development, building on the successful Grafton Centre model, in partnership with CCCD who were to lever £51.5k of match funding from other sources. There have been on-going delays to this project due to change in contractors which has resulted in an increase of £34k in costs and an increase in the match funding required to be raised by CCCD.

CCCD have thus far been successful in securing an element of the additional match funding requirement from external sources.

It should be noted however that, due to the impact of Covid-19, there have been significant delays to the construction work due to the implications of the Government guidelines and restrictions. Revised timelines are included in Section 3.

# **Moving with Dignity**

Funding identified to meet the cost of a dedicated Single Handed Care team has been re-profiled with element being slipped to 2020/21 in order to fund the 2 year fixed term duration. It is envisaged that at the end of this period the new model will be fully embedded as business as usual and there will no longer be a

requirement for a dedicated team.

# **Disability Assessment Centre**

Funding of £250k has been agreed from the 2020/21 Disabled Facilities Grant allocation. The availability of the centre was envisaged to deliver cost avoidance efficiencies by offering assessments in a more timely manner to allow people to live independently in the community with less reliance on formal social care services. Delays in identifying a suitable location will lead to delays in any efficiency that will be realised.

#### **Brain In Hand**

The Executive Cabinet approved £20k on 24 July 2019 to support the initiative via Disabled Facilities Grant funding. Section 6 of the report provides an update on the scheme. Progress has been delayed which has an impact on identifying the potential cost avoidance that could be realised by use of this technology via the pilot group of service users before any decision is made on a wider roll out. The report explains that efforts are being made to recoup the delays and progress at pace where possible. Related financial implications will be included in future progress update reports on the initiative.

**Legal Implications:** 

(Authorised by the Borough Solicitor)

This report is intended to provide Members with details of the 3 new schemes for their consideration and monitoring and also to provide an update on the progress on the projects which have already been reported on as part of the capital programme to ensure that the anticipated progress has been made.

In addition the report highlights variations in anticipated project costs, funding together with changes in anticipated service delivery which Members will be wanting to take particular regard to especially in light of the Council's overall budgetary position

Consideration of the future of these projects is on-going and it is anticipated that all of the projects will be subject to further individual, due diligence, governance and Executive decision making. It would be helpful to have a simple schedule of milestones and costs which members can measure progress against and satisfy themselves that project on time and budeget to deluver intended outcomes.

**Risk Management:** 

Key risks are outlined in the body of the report, however, a summary is provided below for each project:

- 1. Day time offer review
  - Risk of the potential for short/medium term savings proposals – but an overall day time offer review will be able to provide a more holistic view of financial efficiencies
  - Rise in demand and unmet need affecting outcomes for local people
- 2. Christ Church Community Developments (CCCD)
  - In relation to CCCD, the major risks associated with time delays occurring during the development and delivery phases are increasing costs.
  - CCCD has a robust business plan and cost plan in place. Grant funding conditions are to be applied which will outline the monitoring and evaluation

requirements of the Council, including the mitigation of risks.

- 3. Moving with Dignity (Single Handed Care)
  - Delays in recruitment, vacancies and due to the pandemic have impacted delivery, however, good progress is being to recover and continue to identify savings in this financial year.
- 4. Disabilities Assessment Centre
  - Delays in the development of disabilities assessment centre will impact on the Occupational Therapy service to meet a rise in demand and result in an unmet need affecting the outcomes for the residents of Tameside.
- 5. Brain in Hand
  - Any delays in implementation will result in delays to the potential benefits, but does not adversely affect meeting the needs of people who meet eligibility criteria.

## **Access to Information:**

The background papers relating to this report can be inspected by contacting:

Sue Hogan - Day time offer review

Telephone: 0161 342 2890

e-mail: sue.hogan@tameside.gov.uk

Trevor Tench - Christ Church Community Developments (CCCD) - 4C Community Centre in Ashton

Telephone: 0161 342 3649

e-mail: trevor.tench@tameside.gov.uk

Carol Abrams – Moving with Dignity and Disability Assessment Centre

Telephone: 0161 342 3162

e-mail: carol.abrams@tameside.gov.uk

Reyhana Khan – Brain in Hand

Telephone: 0161 342 5190

e-mail: reyhana.khan@tameside.gov.uk

#### 1. INTRODUCTION

- 1.1 The Oxford Park business case report and the Christ Church Community Developments (CCCD) 4C Community Centre in Ashton reports were submitted to the Strategic Planning and Capital Monitoring Panel on 27 November 2017 and to Executive Cabinet on 21 March 2018. This report provides an update on both schemes, as well as schemes funded from the Disabled Funding Grant (DFG), which have previously been reported to Strategic Capital Monitoring Panel (SCMP) through the Growth Directorate.
- 1.2 In March 2018 Executive Cabinet approved a capital budget of £455k for Oxford Park. The capital investment was sought to support the development of the Oxford Park facility to provide a purpose built disability and community facility that will host a wide range of services to children and adults. The investment was expected to enable the commissioning and provision of services that meet the needs of vulnerable children and adults within the borough, and avoiding the additional costs of out of borough provision. This remains the focus; however, due to the significant delays in the Oxford Park development as explained in previous reports, it was felt an opportunistic time to review all day time provision. The outcome of this review is likely to result in the request for future capital funding and a full business case will be presented accordingly.
- 1.3 The March 2018 Executive Cabinet meeting also approved a £150k capital grant to Christ Church Community Developments Charitable Organisation (CCCD). The capital grant was approved to support the delivery of a new community based development, building on the successful Grafton Centre model, in partnership with CCCD who were to lever £51,583 of match funding from other sources.
- 1.4 A further 3 schemes funded through the Disabled Funding Grant (DFG) were approved at Executive Cabinet on 24 July 2019. These are:
  - Funding to support Pilot for Moving with Dignity (Single Handed Care) Scheme -£375,000
  - Funding to support a new Disability Assessment Centre £250,000
  - Funding to support pilot for "Brain in Hand" £20,000
- 1.5 Since the approval of this budget, short updates have been presented to the SCMP through the Growth Directorate report. However, these are Adults projects and the progress against delivery of these schemes is outlined below, and will continue to be reported in this way.

# 2. DAY TIME OFFER

# Background

2.1 Significant delays to the implementation of Oxford Park resulted in increased costs of construction; in excess of the capital funding that had initially been approved. In considering the best way to proceed to meet the intended outcomes and in line with Adults' wider transformation plans, it was felt this presented an ideal opportunity to holistically consider the wider day time offer that could be transformed. Oxford Park is therefore one element of this.

# **Progress Update**

- 2.2 Adult Services, as part of its 'living well at home' transformation agenda, is reviewing its day time offer. The project will be looking at three main stands:
  - Employment
    - Whether that be paid or voluntary work
    - Pre-employment training and skills, preparing people and supporting people to be work ready
    - Preparing people for adulthood building on people's aspirations

- What employment opportunities are available; working with employers/organisations to develop these opportunities
- Support whilst in employment both for the employee and employer.

#### Education

- What are the options available for people
- Increasing people's independence and their citizenship
- Looking at what support there is available towards the end of their education path and beyond.
- Community based/building base offer
  - Range of facilities available which facilitate choice for people
  - Provision of carers support/respite
  - Enabling people and facilitate 'move on'
  - Supporting people to become more independent
  - Incorporating the use of technology and drawing on what has been learnt during the pandemic.
- 2.3 All services will continue to be person centred and outcome focussed. This will be achieved through co-production, working together to improve people's outcomes and giving people better options, better skills and ultimately, better lives.
- 2.4 Services will be developed to encourage and support people to manage and maintain their independence, with a range asset based community support.
- 2.5 Service will be designed to ensure that people can get the right level and type of support, at the right time to help prevent, reduce or delay the need for on-going support, and to maximise people's independence.
- 2.6 Once the review has been completed it is anticipated there may be a requirement for capital funding. When this has been ascertained, a full business case will be brought back to the Strategic Capital Monitoring Panel for consideration.

#### Risks

- 2.7 Oxford Park has been incorporated into the day time offer review and a dedicated project officer has been recruited to drive this forward. Through the pandemic, the project officer was redirected to support some of the pandemic relief efforts for a short time.
- 2.8 There was a different, and somewhat reduced day time offer available through the pandemic. It is a testament to the Council that it was able to maintain provision in different and creative ways whereas many areas regionally and nationally made the decision to close their day services.
- 2.9 All this has contributed to some delays in the wider day time offer review, but this has now been resumed as described above, and the different ways that these services can be delivered due to the pandemic can be incorporated. This has really provided an opportunity to look at different and innovative ways to deliver services, meet people's needs, and future sustainability.
- 2.10 Delays, however, will impact on the ability to identify financial benefits in this financial year. The Oxford Park scheme was originally expected to deliver revenue savings of £267k for Adults Services which are no longer achievable in 2020/21. Alternative proposals to achieve the level of savings are being considered urgently as part of Adult Services' wider savings proposals.

# 3. CHRIST CHURCH COMMUNITY DEVELOPMENTS (CCCD) - 4C COMMUNITY CENTRE

# **Background**

- 3.1 The sole purpose of CCCD is the development of the 4C Community Centre project to build and operate a centre in the grounds of Christ Church, Ashton-under-Lyne for the benefit of all members of the community. The capital investment approved by Executive Cabinet in March 2018 was intended to support this development, alongside match funding to be raised from other sources by CCCD.
- 3.2 As the Council plays a vital role in leading change and stimulating action within the local community with a broader role in promoting health and wellbeing, for the last three years the Council has been working with CCCD to establish and complete the development of a new community asset in Ashton.
- 3.3 As part of the Council's ongoing development of the asset based community development offer, to date, the Council has been successful in developing services via the asset transfer model, for the whole of the community with a focus on specific areas. The Grafton Centre in Hyde had a specific focus on older people whilst still being accessible to all. The Together Centre @ Loxley House has a specific focus on people with disabilities, again, whilst still being accessible to all. The focus now has developed to that of providing a whole family offer and this is where the developments at 4C Community Centre are integral to providing services and support to all members of the family from children through the spectrum to grandparents.

# **Progress Update**

- 3.4 Since the approval of the Capital grant by Executive Cabinet in March 2018, there has been a change in contractors which has resulted in an increase of £34k in costs and an increase in the match funding required to be raised by CCCD. The additional costs have arisen due to the change in contractor and their increased price, increased cost of materials and the delay in funding being made available. These additional costs will be met by 4C through their own fundraising activities. The majority of the match funding will be delivered through external bids.
- 3.5 CCCD have successfully obtained funding from Viridor Credits to the value of £50k and are in discussion with a number of other funders. The match funding will also be quantified through voluntary hours given in kind to complete the development.
- 3.6 Since the last report, it has been confirmed that registering the charge with Companies House and Land Registry is in the process of being made.
- 3.7 As reported previously, due to the current climate and the impact of Covid-19, there have been significant delays to the construction work due to the implications of the Government guidelines and restrictions. This has resulted in no significant progress taking place onsite and as a result the previously reported timescales have obviously not been met.
- In responding to the implications of Covid 19 and the current government guidance and restrictions, CCCD have now amended the current project specification to allow for the design and layout of the building to accommodate the delivery of services in a new, Covid 19, safe environment, taking into consideration the ongoing social distancing guidelines. Discussions have taken place with between CCCD and the contractors to agree a new cost effective and safe layout within budget and it is anticipated that building work will commence in September 2020. Once this is confirmed, a new set of timescales can be agreed.
- 3.9 The grant agreement includes details of the payment schedule and these are shown in Table 1. Payments due from April to August have not yet been invoiced due to the delays in construction work due to the implications of Covid 19. It is anticipated that once construction work commences, the next instalment will be released on receipt of the relevant invoice.

Table 1

Amount of Grant payable	Date of Payment		
£15,000	February 2020		
£15,000	March 2020		
£55,000	April 2020 (not yet paid due to delays)		
£35,000	May 2020 (not yet paid due to delays)		
£15,000	June 2020 (not yet paid due to delays)		
£15,000	July 2020 (not yet paid due to delays)		
£150,000 TOTAL			

3.10 The estimated milestones as a result of the delays referred to in section 3.9 of the report are shown in Table 2.

Table 2

Key Milestone	Target Date for Completion		
Build start (16 weeks)	September 2020		
Build completion	December 2020		
New facility open	January 2021		

3.11 The primary risks associated with 4C are:

Risk	Mitigation			
Funding being released and CCCD do not progress the agreed works	CCCD have been committed totally to the provision of a community centre in the area for the benefit of the local area – having secured over £1 million to construct the shell of the building it is believed that the chance of the Council's funding not being used as planned are remote. However, to mitigate the chances of this it is proposed that the funding will be released in phases and visits will be arranged to monitor that the work at each stage has been delivered before the next phase of funding is released.			
No take up of service	Intensive, ongoing engagement with communities has taken place and consultation has highlighted that people are very interested in the centre and take up will be high. Plans are in place to focus on all areas of the community and good relationships have already been achieved and are being maintained.			
No volunteers to support the development of the centre	The centre already has a pool of volunteers and trustees and could be supported by paid workers once the centre is financially viable.			

Other external funders do not take up the investment opportunity	Match funding discussions are taking place and the CCCD are confident of the planned investment opportunities. CCCD are in the process of having discussions with other funders.			
Maintaining interest and demand for building throughout final build stage of the project	There has been ongoing and continued engagement with the local communities.			
Impact of Covid 19	As a consequence of the restrictions put in place as a direct result of Covid-19, building work has not yet been able to commence. In response to the current climate, however, structural and internal design changes have needed to be made to ensure that the building is safe for members to attend post Covid and with social distancing guidelines and practice in place.			
	CCCD are also putting into place a Special Measures/Risk Assessment to ensure that all safe practice is adhered to and risk is managed effectively.			

# 4. MOVING WITH DIGNITY (SINGLE HANDED CARE)

# **Background**

- 4.1 On-going engagement with the borough's six contracted support-at-home providers has raised the issue of risk averse manual handling practices across the piece leading to a high level of double handed manual handling transfers where there is often scope for safe, more person centred single handed approaches.
- 4.2 Providers have been consistent in highlighting the difficulties they routinely face providing staff to undertake transfers risk assessed as requiring two staff. One of the most significant impacts of this is delayed hospital discharge.
- 4.3 This view chimes with the trend nationally towards reduced care handling options; a trend that recognises the benefits to be realised by such an approach:
  - The doubling up of calls places restrictions on how support at home providers rota and use their staff flexibly within a person centred, outcomes focussed model. Providers employing single handed care techniques report increased flexibility for staff, hours 'freed up' and greater scope to provide an outcomes-focussed service.
  - Single handed care techniques can reduce the lead time to get packages of care in place thus potentially speeding up hospital discharges.
  - The lack of clarity within manual handling plans as to the exact role of the second staff member can lead to potentially ambiguous and unsafe manual handling practices.
  - Double handed approaches can negatively impact on the experience of the person needing support. An individual's dignity can be enhanced by a reduction in the number of people providing intimate support whilst potentially they benefit from less intrusive responses to achieving outcomes associated with their activities of daily living.
  - Double ups can, unintentionally, undermine an asset based approach to support at home by working in opposition to approaches that engage and utilise the support of family, friends and other informal carers.
- 4.4 An individual's active involvement in their handling builds upon physical, mental and emotional wellbeing and hands back a level of choice and control within their package of care.

- 4.5 In addition, there are clear financial benefits to be had across the health and social care economy by embracing a concerted, comprehensive switch to risk assessed single / reduced handed care; principally in the number of homecare hours commissioned. To some extent this will be offset by a reduction in revenue from charging, as service users pay for the hours of one member of staff rather than two, and there is no immediate financial benefit to the Council from implementing single-handed care for a service user already assessed as a full cost payer. Overall however, the number of hours in question is significant, and the Council will still obtain a financial benefit where service users do not meet the full cost of their care.
- 4.6 The purpose of the Moving with Dignity (single handed care team) is to provide clinical and project leadership as well as additional capacity, and will work with the existing manual handling team and hospital based practitioners with the following brief:
  - Review existing best practice in safe manual handling specifically related to single handed care
  - Apply this to the review of the existing 200+ cases across the borough within the initial 12
     18 month period
  - Review all service users with two carers to identify appropriate equipment (hoist, ReTurn etc.) that can be prescribed by use of one person and/or use of alternative techniques would safely meet their manual handling needs and therefore eliminate the need for the second carer
  - Work with a range of stakeholders to achieve a common understanding of, and develop an effective approach to, risk assessment and management regarding manual handling across all assessment and provider staff
  - Contribute to integration with local health partners by promoting a common understanding of and approaches to risk assessment and management with hospital and community based therapists
  - Coordinate the training of all prescriber staff in understanding of and use of alternative techniques and (where appropriate) the use of specialist equipment
  - Support service users, providers and carers in the use of techniques and equipment to reduce double (or more) handling
  - Inform on-going arrangements across the borough to deliver a sustainable approach to manual handling

# **Progress Update**

- 4.7 The capital funding for the Moving with Dignity (Single Handed Care) scheme was approved on 24 July 2019 at Executive Cabinet. It is an investment of £0.375m Disabled Facilities Grant that has funded a dedicated team. The team has been tasked with instigating whole system change with the aim of reducing the instances of double-up staffing in order to undertake safe manual handling activities associated with the provision of care and support.
- 4.8 The team consists of:
  - 1 x FTE Senior Occupational Therapist Practitioner
  - 1 x FTE Occupational Therapist
  - 1 x FTE Manual Handling Assessor
  - 1 x FTE Occupational Therapist Assessor
- 4.9 There was some initial delay in recruiting to all posts. Interviews took place in October 2019 and all posts where filled, however one staff member has since moved on to a different role leaving a vacancy which is currently being covered by an agency worker.
- 4.10 Recruitment is underway to the vacant post and the team is now fully operational with a focus on driving this work forward.

- 4.11 Covid 19 has had an impact in terms of moving the project forward as during this period, staff from the team supported with hospital discharge to ensure that people could move from a hospital setting in a timely manner.
- 4.12 All staff within the Moving with Dignity team are now trained in single handed care and have the required skill set to support the wider staff group in developing this approach.
- 4.13 Training in Single Handed Care techniques have been delivered to staff across all of the home care providers and the wider workforce of Moving and Handling Advisors and Occupational Therapists.
- 4.14 Each trained staff member is a champion in their area. They are delivering training across the wider workforce to ensure that this practice is embedded in order to challenge and shape cultural change to a needs led, person centred approach in dignified manual handling and use of a risk assessed, reduced handling approach to care provision.
- 4.15 The team is central to a wider workforce approach supporting them is the identification and implementation of the correct equipment and handling approaches to maximise user independence.
- 4.16 The team are working closely with colleagues in Finance to track reductions in care and estimate the resulting savings. These will be reported in the period 6 (at 30 September 2020) projected outturn revenue monitoring report. As of Friday 7 August 2020, assessments had been completed for a total of 119 service users; a single-handed approach had been implemented for 62 service users with the remaining 57 assessed as being unsuitable, and a further 72 service users were either in the process of assessment or had been identified as potential assessments.
- 4.17 The team are currently in discussion with health colleagues to look at how the model can be introduced within health settings to ensure joined up practice with health services, IUCT and the hospital discharge team.
- 4.18 Discussions are taking place regarding NHS core staff having access to the appropriate single handed care training with a view to cascading this to all relevant staff and single handed care assessment skills being implemented at point of discharge (where safe and appropriate to do so).
- 4.19 There have been some delays to the project due to recruitment / staffing issues. Covid 19 has also had an impact in terms of this work progressing. Lock down was shortly after all of the training had been delivered. Ideally, to embed this practice staff needed to have the opportunity to champion this immediately following the training.
- 4.20 To conclude the Single Handed approach is a more dignified approach to care. Advancement in technology is enabling single handed care to be considered in more situations which would previously have been risk assessed as too complex however the change in practice takes time to embed it with staff, service users and families.

# **Risks**

4.21 The key risks associated with the Moving with Dignity project are outlined below:

Risk	Mitigation
Impact of Covid 19	During the period of lockdown the Moving with Dignity team supported hospital discharge as a Covid support measure. As a consequence this has caused some delays to moving forward with the project although this work has reduced costs to the NHS and potentially in the longer-term to the Council itself,

	should it become responsible for the provision of care to those clients after the Covid period ends. Work is underway to consider how the model can be introduced and embedded in health settings.
Variance of need	Due to changes in need, the single handed care approach may only be suitable for a short period of time for some people as needs and abilities can decrease quite quickly or require a variable approach to handling
Reduced staffing	Due to recent loss of staff across team, agencies and wider workforce there may be delays in the wider roll out of training and support.

#### 5. DISABILITY ASSESSMENT CENTRE

# **Background**

- 5.1 The development of a Disability Assessment Centre in Tameside was proposed in response to the growing demand for Occupational Therapy assessments in Tameside. The aim of our Occupational Therapist service is to enable adults and older people with physical, mental and/or learning difficulties to be as independent as possible within their home.
- 5.2 Occupational Therapists undertake assessments of need and, where appropriate, provide equipment and adaptations to improve levels of ability, independence and confidence and promote a safer home environment. This supports people to live longer at home and reduce the need for formal support.
- 5.3 The strategic vision of the development of a Disability Assessment Centre was to provide these assessment and interventions in a more timely and cost efficient manner. At present, all assessments are carried out in a person's home. By offering appointments at an assessment clinic (to those where it has been identified as appropriate to do so), it will allow staff to carry out significantly more assessments in a day.
- 5.4 This will reduce wait times and ensure that as a Council, as well as continuing to meet our statutory duty to carry out assessment of need, the service is able to do so within a time frame as recommended by the Local Government and Social Care Ombudsman (LGSCO).
- 5.5 The LGSCO recommended wait times for a non-urgent assessment should be no longer than 3 months to complete. Within Tameside, this was taking up to 6 months to complete. However, at present, the wait for an Occupational Therapy Assistant assessment is 9-10 months due to the pandemic.
- 5.6 By assessing in a timelier manner, we are also ensuring that people are managing their activities of daily living safely in their home thus reducing their risk of injury, reducing demand on acute services and promoting independence.
- 5.7 As well as carrying out assessments of need at the Centre, it is envisioned that this space will allow people to try adaptations such as stair lifts before they are installed in their homes. This will ensure that these adaptations meet their needs fully before costly works are carried out.
- 5.8 Advice and guidance can also be provided to people who have been assessed as not meeting the criteria for equipment/adaptations, such as retail options which they can self-purchase. This is in keeping with the Council's aim of developing and providing an assists-based community offer. Home visits will still be carried out for those identified with high level

- complex needs or where it has been deemed not feasible for a person to attend an appointment at the assessment centre.
- 5.9 It is proposed that this Assessment Centre will be staffed with existing Occupational Therapy staff. The main financial objective of this project is cost avoidance. This Centre will allow assessments to be carried out in a timely manner reducing risk of injury, reduce need for acute services, promote independence, reduce need for formal support services and reduce complaints.
- 5.10 This model of assessment is used successfully by a number of local authorities across the country such as Sussex, Somerset and Oldham. It also capitalises on a strength based appropriate to assessment and provision, gives people a greater choice of assessment method and encourages them to be active participants in provision of services.

# **Progress Update**

- 5.11 A number of initial meetings took place to discuss the proposal of an Assessment Centre and support to find an appropriate space. The last meeting was in February 2020 and this meeting focussed on actions / next steps to move the project forward. The size of the building required was discussed in relation to equipment to be housed / floor space required and the functions of the Assessment Centre. It was agreed that it would be beneficial to liaise with the Estates Team in order to identify a suitable property in terms of size and location. It was also agreed that a scoping exercise of the project was required. Unfortunately these actions experienced slight delays due to the impact of Covid-19 on essential services being delivered, with staff being redirected to support the wider system.
- 5.12 Since then, work has progressed by researching models of assessment centres that are run efficiently in other areas, such as Oldham. It has now been identified what would be required from an Assessment Centre in Tameside.
- 5.13 This includes the importance of location, access to public transport, space and facilities required within the Centre. An outline specification has been drawn up for the Centre and required floor space identified. It is likely that the Centre will be based in Ashton due to good transport links and Tameside One being a place where potential users of the new facility can also go to for further assistance.
- 5.14 Once a space has been located, further work can begin regarding costing for the project in terms of refurbishing of the space and on-going running costs. We are now in a position to move forward on these actions as a priority.

#### Risks

5.15 The primary risks associated with the Disabilities Assessment Centre are:

Risk	Mitigation
No take up of service	The introduction of a Disability Assessment Centre will introduce a new model of assessment for Tameside residents. To ensure take-up of services, there will a robust initial screening of referrals to ensure only those who it is appropriate to attend an Assessment Centre will be offered an appointment. Those with complex needs, or where it has been identified that attending a clinic appointment is not feasible, will be offered a home visit.
	A clear criteria and pathway will be in place for the Assessment Centre and service users will be given appropriate information as to why their assessments will take place in a clinic. Follow up home visits will be offered if deemed necessary.

	This model of assessment is already established in a number of other authorities with good engagement from service users and high appointment attendance.			
Impact of Covid 19	Due to the going COVID-19 pandemic and uncertainty regarding future social distancing restrictions, how assessments are carried out will need to be thoroughly risk assessed and monitored on an ongoing basis to ensure safety of the staff and service user.			
Delays in developing the disability assessment centre	There is a high demand for Occupational Therapy services which is only increasing. This is leading to delays in assessment and long wait lists. The provision of an Assessment Centre will allow the service to continue to meet its statutory obligation to assess need and do so in a timely manner without having to increase staffing levels.			

#### 6. BRAIN IN HAND

# Background

- 6.1 Living with autism, a mental health condition or learning disability can lead to problems making decisions, controlling emotions and appropriate behaviour. The extent to which people are affected varies, but with individualised support, significant progress can be made, helping increase independence and achieve goals. The settings in which Brain in Hand (BiH) can work spans learning disabilities, autism and some mental health conditions providing support in areas such as managing anxieties, organising a structured daily routine, supporting to make positive decisions, coping with unexpected events, travel training, transition into adulthood, and step-down service support to name a few.
- 6.2 Brain in Hand (BiH) is a professional digital support system an app that can be accessed via mobile phone. It works by combining three essential elements: personal planning, software tools for users and supporters (these could be job coaches, support workers, family, emergency contact etc.), and access to a responder service for a human connection. There is a traffic light system in place where people can press a red, amber or green button to signify how they are feeling and their anxiety levels. Pressing the red button will activate and alert the responders' service.
- 6.3 BiH does not replace a care and support plan that may be in place. It complements and enhances it by programming the individual's personal goals, triggers and coping mechanisms into the software. The set-up is completely personalised in this way and this is the reason it takes some time initially to get it right. However, it is a comprehensive process which includes the supporter and they are trained to amend the software if the person's circumstances change at any point. The supporter is best placed to do this as they know the individual well. In this way it is also a sustainable model.
- 6.4 Using BiH could potentially manage some people's conditions more effectively, increasing confidence, maximising independence and implementing prevention and early intervention techniques to stop people reaching crisis point and forming dependency on formal services. In this way it is felt that there would be increased outcomes for people and potentially some cost avoidance across the wider health and social care system.

# **Progress Update**

6.5 Using the DFG 20 licences were procured to enable a small pilot of 20 people for duration of 12 months. In addition, it was deemed beneficial to include the BiH responder service and a small evaluation as part of the contract.

- 6.6 The BiH responders deliver a non-medical support service designed to help people to get their day back on track when needed. If the red traffic light button is pressed or amber three times, a traffic light responder will be alerted that the person has requested help. They'll then get in touch via the person's preferred contact method (text, call, or email) to see if the individual needs a hand accessing the right coping strategies, or just some reassurance to help them feel better about a situation.
- 6.7 Throughout the pilot period, the idea is to monitor and review the role of the BiH responder service, the type of support offered, and the demand on the service from the users with a view that if successful, we could consider a way to replicate and sustain this responder service model within Tameside's existing services. It is felt the Community Response Service (CRS) could be explored for this purpose.
- 6.8 Finally, in order to ensure that there was effective monitoring and oversight, an evaluation was also included in the procurement of this pilot. This would enable us to consider the impact of BiH both in terms of recording positive outcomes and assessing any financial benefits.
- 6.9 Active Tameside contributed funding to support this in return for a number of licenses (6-8) to trial with supported internships and supporting young people through the transition process.
- 6.10 The other licences are planned to be made up of people being referred from People First Tameside, Adult Services Long Term Support and potentially some Looked After Children.
- 6.11 Currently, there are 6 people actively using BiH on the supported internship with Active Tameside. There were 8 people, but some people have dropped out or have been unresponsive through the pandemic. Licences are fully transferrable and can easily be recycled by identifying other people this could help.
- 6.12 Finance colleagues are working with the service to ensure effective support and challenge is provided to monitor any financial impact, and that this is effectively captured to support a full and holistic evaluation to consider whether BiH could be rolled out more widely in Tameside.

#### **Risks**

- 6.13 Unfortunately there were some delays initially setting up people on the software and training the local supporters, due to critical illness of the BiH Programme Manager. BiH were unable to identify capacity to replace this for a short time and work was halted. Not long afterwards, we entered lockdown due to the Covid-19 pandemic. BiH informed the service that they could only continue to support existing users in this time, and setting up new people on the scheme would have to cease until further notice.
- 6.14 In mid-July, the service met with BiH to re-instate this work. A new BiH Programme Manager has been assigned to work with the service and new set ups are now being conducted. The service has updated its referrals and highlighted those people it would like to be set up as a matter of priority, based on supporters informing us of the wellbeing of the individual through the pandemic.
- 6.15 BiH have suggested that due to the unforeseen circumstances, they are also happy to negotiate the current contract terms and potentially extend the initial 12 month timescales, which ceases in October 2020. A meeting with the BiH Business Manager has been scheduled to progress.
- 6.16 These delays will impact on the potential for any financial impact/cost avoidance that could have been identified in this financial year but efforts are being made to recoup the delays and progress this at pace where possible, understanding those people who are in need of additional support to manage their anxieties through the pandemic, those who may have had

to access their provision differently in this time and understanding the impact on families, friends and carers.

#### 7. CONCLUSION

- 7.1 All of the capital projects have been delayed for different reasons as outlined in the body of the report.
- 7.2 More recently, the COVID-19 pandemic has impacted and caused delays progressing all projects with resources having to be redirected, a change in circumstance and people's needs, thinking of ways to creatively deliver our services taking into consideration social distancing and infection prevention and what can realistically be delivered with partners.
- 7.3 However, recovery plans are being developed and ways to 'build back better' working across services, partner agencies and reviewing all transformation plans locally and regionally. This includes consideration of different ways of working to meet people's outcomes as well as focussing on the financial impact of the work.
- 7.4 All projects are now applying significant efforts to recover and progress work at pace. Meeting outcomes of vulnerable people and understanding their change of circumstances through the pandemic has been paramount to all these schemes to inform and shape the delivery of proposed services, as well as national and local guidance from the Department of Health and Social Care and Public Health.
- 7.5 The learning is being built into all plans, and all costs and benefits are being reviewed and revised to factor in the part-year impact, and a potential change in the way services are to be delivered. For example, the review of the day time offer will be considering social distancing, a flexible offer through the day and potentially weekends, in depth risk assessments, safe and effective infection control, transport etc. Therefore, the costs and benefits will need to be revised in line with all recommendations and guidance available.
- 7.6 The service is working closely with service users, wider partners, and Finance to update and amend all project plans accordingly taking all of the learning into account and with a clear focus to deliver these as soon as possible in this financial year.

#### 8. **RECOMMENDATIONS**

8.1 As set out at the front of the report.

# Service Area Detail - Adults

Adults Capital Programme						
Capital Scheme	2020/21 opening capital budget £000	Approved 2020/21 budget re- profiling at P3 £000	Approved 2020/21 budget changes £000	Re- profiled 2020/21 budget £000	Re- profiled 2021/22 budget £000	Re- profiled 2022/23 budget £000
4C Capital	120	0	0	120	0	0
Oxford Park Development	433	0	0	433	0	0
Moving With Dignity	339	-160	0	179	160	0
Disability Assessment Centre	250	0	0	250	0	0
Total	1,142	-160	0	982	160	0

# **Adults Services Approved Budget Re-profiling:**

**Moving with Dignity (£0.160m)-** The Moving with Dignity scheme was approved on the 24th July 2019 at executive cabinet. Investment of £0.375m Disabled Facilities grant will fund a dedicated team. They will be tasked with instigating whole system change with the aim of reducing the instances of double up staffing in order to undertake safe manual handling activities associated with the provision of care and support. As of w/c 6 July, the team is fully staffed, but one of the practitioners has recently been offered and accepted a new post and so will be leaving shortly. The intention is to replace him as soon as possible to ensure the team is working to full capacity for the remainder of its two year duration. As there is a 2 year fixed term contract in place forecast has been based on the actual pay of this financial year and the re-profiled budget will cover next years costs.

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# Agenda Item 5

Report to: STRATEGIC PLANNING AND CAPITAL MONITORING

Date: 21 September 2020

**Executive Member:** Cllr Leanne Feeley - Executive Member (Lifelong Learning,

Equalities, Culture and Heritage)

Reporting Officer: Richard Hancock - Director of Children's Services

Subject: UPDATE ON EDUCATION BASIC NEED CAPITAL

PROGRAMME FOR PRIMARY, SECONDARY AND SPECIAL

**EDUCATION PROVISION** 

Report Summary: The report provides and update on the Education Basic Need

Capital programme. It provides background on the work undertaken since 2009 to increase places in the borough by 5564 in primary and secondary phases and outlines the work that is currently being undertaken to expand the specialist estate to meet the needs of our children and young people with Education Health

and Care Plans who need specialist provision.

Recommendations: That the Strategic Planning and Capital Monitoring Panel

recommend to Executive Cabinet that:

(i) Negotiations continue with Rayner Stephens High School and the Stamford Park Trust to identify accommodation that would enable Cromwell High Sixth Form provision to be established on a permanent basis and the relevant statutory school organisation processes are followed

(ii) An appraisal of the options to expand Hawthorns Primary School is undertaken by officers and an outline business case is developed for consideration by members

(iii) That officers develop an outline business case to implement additional resourced provision in the borough once the outcome of the space utilisation survey is known and schools have had the opportunity to express an interest.

Corporate Plan: The proposals contained in this report will support the delivery of

the Corporate Plan.

**Policy Implications:** In line with approved policy.

Financial Implications: High Needs Funding Pressures:

(Authorised by the statutory Section 151 Officer & Chief Finance Officer) School funding is provided through the Dedicated Schools Grant, which is allocated in four blocks to cover central services, schools, early years and high needs. The high needs block is to fund Special Schools, additional support in mainstream schools for Special Educational Needs (SEND) and other SEND placements / support. The Council is facing significant and serious financial risks on the high needs block funding, with a forecast deficit in 20/21 in excess of £4m due to continued and significant increases in the number of pupils with Education, Health and Care Plans (EHCPs). The Council's revenue budget for Education is also facing significant financial pressures due to the increase in demand for SEN Home to School Transport, which is driven by the increase in pupils with EHCPs. Whilst no detailed financial modelling has been undertaken, it is likely that any significant

increase in the availability of specialist provision within the borough will result in some cost savings both on the High Needs block and in respect of Home to School Transport.

# **Funding for Capital Investment:**

The Council receives two primary funding streams for school capital works – Basic Need funding and School Condition Allocation. Additional funding is also received for SEN provision through the Special Provision Fund. Basic Need funding can only be used for the purpose of creating additional places in schools – such as building works to create new classrooms and extend school buildings to create additional spaces which enable the school to admit additional places. The Special Provision Fund is ring fenced for the improvement and enhancement of Special Educational provision and can only be used for enhancements to specialist provision.

As at 1 April 2020 the Council had a balance of £12.010m of basic need funding available to spend with budget commitments of £11.095m, leaving an unallocated balance of £0.915m. An allocation of £12.232m of basic need funding has been awarded for 2021/22. Special Provision Funding of £0.841m is available to spend in 2020/21 with budget commitments of £0.736m, leaving an unallocated balance of £0.105m. When the unallocated funding balances are combined with the 2021/22 basic need allocation and unspent section 106 monies, there is a potential total funding pot of £13.287m for further investment in the school estate to create additional capacity subject to options appraisals and business cases, in line with the recommendations set out in this report.

**Legal Implications:** 

(Authorised by the Borough Solicitor)

This report is intended as a briefing for Members to outline the progress that has been made to date and the progress still required in order that the Council will continue to meet its Statutory Duties in relation to the provision of appropriate school places.

The progress still to be undertaken will be subject to further governance and decision making in due course and will be managed as part of the overall capital programme.

**Risk Management:** 

Risk management is addressed within the body of the report. The Council has a statutory duty under Section 14 of the Education Act 1996, to secure sufficient and suitable places for pupils in primary and secondary schools in its area. Failure to deliver sufficient school capacity places the Council in breach of its statutory duties.

**Background Information:** 

The background papers relating to this report can be inspected by contacting Catherine Moseley

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e-mail: catherine.moseley@tameside.gov.uk

### 1. INTRODUCTION AND BACKGROUND

- 1.1 All local authorities have a statutory duty to ensure that there are sufficient school places to meet demand in their area. Planning for fluctuations in demand for school places is an important function which needs to be carried out at a local level and will differ depending on the phase of learning, for example, pupils will travel further to secondary schools than primary schools. The compact geography of the borough and the mix of types of school, for example, single sex means that place planning happens at a level higher than wards or towns.
- 1.2 School place planning is a complex process that takes account a range of factors including the number of births in the borough, in year movement and cohort survival rates (how many children move from one year to the next) as well as parental preference and planned housing development. With rapid shifts in economic conditions for families and changing patterns of migration, planning for basic need for school places requires a proactive approach to best respond to both short and medium-term demand for places.
- 1.3 The Council has been proactive in tackling the issue of a 27% rise in births and a 24% increase in pupils starting primary schools over the last few years whilst also managing to maintain high levels of meeting parental preference.
- 1.4 The Published Admission Number (PAN) has been increased at many primary schools and overall by almost 18% from 2734 places in 2009/10 to 3195 places currently and we are now increasing secondary school places. In 2010, there were 2582 pupils in Year 7 and for September 2020, we have allocated 2993 places, a 16% rise in demand. There are still more places needed in the secondary sector for September 2021 to September 2023.
- 1.5 As the numbers of pupils in mainstream schools increases, so does the number of pupils in specialist provision. In 2014/15, there were 519 children with a statement of special educational needs. As of end of July 2020, there were 1773 children with an Education, Health and Care Plan. There has been some expansion of specialist provision in the borough but more is needed to ensure that needs are met appropriately and within the borough if possible.
- 1.6 The Council's strategy and plans to meet future forecast demand are approved by Executive Cabinet at least on an annual basis when school admission arrangements are also determined. The latest approval was on 12 February 2020. Progress on all education capital projects is reported to Strategic Planning and Capital Monitoring Panel.
- 1.7 Most of these increases in pupil numbers and admission numbers have necessitated capital work to expand the accommodation available in some of our schools. This has been funded through the Basic Need Grant from the Department for Education. Between 2011 and 2019, the Council received a total of £42,745,350 to fund additional places in the borough. A further £12,231,816 has been allocated for 2021-22. In addition to Basic Need Funding, the Council has also received an allocation of £1,075,921 for the period 2018 21 from the special capital fund for provision in specialist settings.
- 1.8 The Council and other responsible bodies in the borough receive separate funding to address school condition issues.

### 2 PRIMARY SCHOOL CAPITAL PROJECTS

2.1 The increases in primary school places began in 2009 when the birth rate began to rise. Over the years, an additional 3334 places have been created in 36 of our primary schools.

- 2.2 This increase has been achieved through a mixture of permanent and temporary increases. For example at Holden Clough a new school was built through the Priority Schools Building Programme and increased the intake of the school from 30 per year group to 60; or at Ashton West End where remodelling of the accommodation enabled the school to increase their admission number from 45 to 60 per year group on a permanent basis.
- 2.3 We have also been able to open two completely new schools; Inspire and Discovery Academies in Ashton and Hyde respectively which can accommodate up to 120 pupils per year group.
- 2.4 There have also been some temporary increases where schools have taken a bulge class, a one off temporary increase in the admission number of the school, and this has been achieved through remodelling internal space, for example, making an IT suite into a classroom or adding temporary demountable classrooms. The pupils in the first four bulge classes that we put into primary schools in September 2013 have now just left Year 6 and are heading into secondary schools this September.
- 2.5 There are still two projects to expand primary schools that are not yet complete. They are at Aldwyn Primary School where we are increasing the Published Admission Number from 45 to 60 and St John's Primary School where we are increasing the Published Admission Number from 30 to 45. Both of these projects are going into their final stages once governance has been agreed subject to reports being presented setting out the project, contractual arrangements, programme delivery, costs and any associated risks and how they will be mitigated managed particularly in light of Covid.

### 3 SECONDARY SCHOOL CAPITAL PROJECTS

- 3.1 As with primary schools, the Council has worked with our secondary school headteachers to increase places as the numbers come through from primary schools. The first increases in secondary school admission numbers took place in 2012. Since that time, an additional 2310 places have so far been created across all year groups in 10 of the 16 secondary schools. This represents an 11% increase with plans for further increases over the next three years.
- 3.2 As the number of places has risen, so has the number of children starting at secondary schools in September. In 2010, there were 2582 pupils in Year 7 and for September 2020, we have allocated 2993 places, a 16% rise in demand.
- 3.3 Again, the additionality has been achieved through some internal remodelling of space, temporary demountable classrooms and the opening of Laurus Ryecroft School.
- 3.4 There are several on-going capital projects with our secondary schools including at Alder High School, Hyde High School and Audenshaw School.
- 3.5 In partnership with our secondary schools, we have been able to close the gap for additional places in September 2021. Work still remains to be done to accommodate the predicted additional pupils in 2023 but we continue to work with schools to achieve this.

### 4 SPECIALIST PROVISION CAPITAL PROJECTS

4.1 As with primary and secondary schools, there have been some permanent increases in places across the special school estate. For example, an additional 60 place ASC unit was built at Samuel Laycock School and Oakdale Primary School has expanded provision through remodelling of nursery space and the Children's Centre. Following the fire at

Cromwell School in 2016, some additional accommodation was provided as part of the rebuild.

- 4.2 However, there has been a significant increase in children requiring specialist provision over recent years. The SEND Forward Plan 2019-22 was developed with parents and carers, schools and other education providers and professionals working in the area of SEND, and children and young people to set out what the Council will do to develop and improve education provision for children and young people with SEND in Tameside. The plan will also develop and be refined as time goes on so, if needed, the actions in it are the right ones.
- 4.3 One of the intentions clearly set out in the Plan is that the Council wants all children and young people with SEND in Tameside to be able to attend a school or provision, as close to their home as possible.
- 4.4 There are around 568 children and young people in Tameside special schools. If things stay the same, the plan predicts that there will be a need for around 120 extra special school places by 2024, with over 200 specialist places in mainstream and independent schools to meet the needs of Tameside children and young people with EHCPs. In addition, there are some particular issues linked to the overall special school offer in the Borough.
- 4.5 There are currently 181 pupils attending schools and colleges outside of Tameside. These are attending other local authority special schools, independent, non-maintained schools or special free schools or special academies outside of Tameside. This means a number of pupils are often not being educated close to their home. This puts more pressure on the budget, both for special school provision and for transport particularly for more complex needs including ASC. The remainder of these children and young people attend a range of establishments such as further education colleges and other local authority mainstream schools.
- 4.6 During consultations with parents on developing the forward plan, it became clear that there was a gap in post 16 provision for young people with complex needs. Parents put forward the need to develop additional choice at the end of year 11. The forward plan agreed that some young people with complex needs are not ready to transition to specialist college provision at the end of Year 11 and there needs to be more Post 16 places in special schools for those that need that provision. Attention needs to be given to the provision to meet the needs of certain students as they move into adulthood.
- 4.7 The Forward Plan has identified the following priorities for additional provision:
  - Develop sixth form provision at Cromwell High School
  - Increase special school places for primary aged children at Hawthorns Primary School
  - Create a short term nurture provision for Key Stage 1 pupils within Thomas Ashton School
  - Increase the amount of resourced provision across the Borough with a focus on the main areas of need: SEMH, ASC and the prevalence of MLD so that there are at least three Resource Bases, capable of supporting 10 pupils, in each Neighbourhood. This would entail either having existing space refurbished, or extensions built.

### Sixth Form Provision at Cromwell High School

4.8 The school, colleagues in Education and Rayner Stephens High School have worked over the last two years to identify how sixth form provision could be established at Cromwell High School in line with the priorities outlined in the SEND Forward Plan. The project has been a priority for parents as they felt there was a gap in post 16 provision of this type within the borough.

- 4.9 Whilst the site of the co-located schools is big and shares boundaries with two other schools (Yew Tree Primary School and Oakdale School), there are restrictions which means that building additional accommodation is extremely difficult and therefore, likely to be high cost. Alternative options were therefore explored.
- 4.10 Classrooms that the Schools Library Service had rented from Rayner Stephens were identified as suitable for sixth form accommodation as they are next to existing Cromwell School classrooms. A lease has been agreed with Rayner Stephens High School for these rooms and they have been remodelled to allow a pilot sixth form scheme to be established in September 2019. This pilot has been successful and additional sixth form learners will be joining the provision in September 2020.
- 4.11 The next steps for this provision is to engage with Rayner Stephens High School and the Stamford Park Trust to identify if further accommodation can be leased from the school to permanently establish sixth form provision on site.

# Increase Special School Places for Primary Aged Children at Hawthorns Primary School

- 4.12 Hawthorns School is an outstanding primary special school located within the Audenshaw area of Tameside and caters for pupils with a range of complex special educational needs aged between 4-11 years old. As a result of growing pupil numbers and to meet expected need for additional places, there is a need to provide additional teaching accommodation to accommodate both the current number of pupils enrolled at the school and the increases in admissions forecast over the coming years.
- 4.13 The main school building was originally constructed in 2006/07, the main building and site is shared between Hawthorns School and Aldwyn Primary School, a mainstream primary school.
- 4.14 The area of the school building designated as Hawthorns School was originally designed to accommodate 60 pupils. In 2015, it was identified that additional accommodation was needed and so a joint scheme to expand both Hawthorns and Aldwyn Primary School was developed. The scheme for Hawthorns included internal remodelling to create an additional classroom and a new build classroom. The internal remodelling work was completed. However, for a number of reasons, the whole external build scheme has not progressed as quickly as would have been ideal and so the opportunity has arisen to reconsider the scheme given the significant increase in pupil numbers at the school.
- 4.15 There will be 136 pupils on site in September 2020, more than double the number the school was originally built for. A four classroom demountable extension is currently on site to help the school accommodate the additional pupils but this is not a permanent solution and does not reinstate staff space already utilised for additional pupils.
- 4.16 This position cannot be allowed to continue and so a number of potential options are being considered to accommodate both the current number of pupils enrolled at the school and the increases in admissions forecast over the coming years to enable a total of 220 pupils to attend the school.
- 4.17 It is proposed that a formal options appraisal is now undertaken, and an outline business case developed for consideration by members. This will be completed at pace.

# Short Term Nurture Provision for Key Stage 1 and 2 Pupils Within Thomas Ashton School

4.18 There has been a significant increase in the number of primary age children requiring specialist provision from Thomas Ashton School. In the summer term of 2018, 57 pupils were on roll with Thomas Ashton and this has increased to 86 pupils currently on roll. Figures from the January 2020 census identifies 23.24% of 1575 education health care

- plans maintained by Tameside are those with a primary need of social emotional mental health compared to 15.66% of 977 plans in 2018.
- 4.19 In order to address the significant increase in children requiring specialist SEMH provision, and in conjunction with the school, the Inclusion Team have been looking to identify suitable accommodation for additional primary nurture provision in the borough but not on the same site as the main Thomas Ashton School. At the same time, the SEND Behaviour Support Services were looking for an appropriate teaching space to support children across Tameside at risk of exclusion. The SEND Behaviour Support Service had considered their current base on Birch Lane for this provision but it was unsuitable as it was not secure for children and had adults from other services visiting staff who were also based at the building.
- 4.20 After extensive exploration, the only suitable site that could be identified for additional Thomas Ashton nurture provision and Behaviour Support Services provision was space at Discovery Academy. Due to the age of the children, Thomas Ashton want specialist nurture provision away from their main site and the opportunity to co-locate with a mainstream primary school opens up opportunities for joint work and possible reintegration into mainstream provision for this group of children. The two large, additional classrooms at Discovery Academy will allow Thomas Ashton to accommodate up to 16 additional learners from September 2020.
- 4.21 A lease was agreed in July 2020 for space that would accommodate this additional provision and also the SEND Behaviour Support Service.

### Increase the Amount of Resourced Provision Across the Borough

- 4.22 The SEND Forward Plan identifies the need to develop additional resourced provision across the borough to meet the needs of pupils identified as requiring enhanced provision but not a special school place.
- 4.23 Targeted provision is provision that is more specialist than mainstream schools, providing a higher level of support for children and young people with SEND, but not a special school. This may be shorter term provision to support a child into the most appropriate provision, or a longer term placement attached to a mainstream school. Tameside resource bases do not all provide a longer term option for placement, which means that children and young people may move straight from mainstream to special school when their needs could be met in a longer term targeted mainstream placement. This is a gap in the borough's provision.
- 4.24 There are currently resource bases in the borough at St John Fisher Primary School and St Thomas More RC College for ASC provision; Linden Road Primary for Hearing Impaired Provision; Russell Scott Primary, The Heys Primary School and Oakfield Primary School for pupils with moderate learning difficulties (MLD).
- 4.25 The Forward Plan identifies that the Council will begin to commission new targeted mainstream provision model with a greater emphasis on highly supported resource based provision for a small number of children. This will:
  - Be related to the level and type of need in different neighbourhoods across the Borough
  - Be small group focused provision, for both boys and girls, attached to mainstream schools,
  - Be provided for primary and secondary pupils,
  - Include a higher level of specialist staffing to meet need, linked with social care and health provision where appropriate,
  - Prioritise the two greatest areas of need: Communication and Interaction (including autism) and SEMH, (however, consideration needs to be given to lower levels of need that are currently in Special Schools in order to free up places.)

- Provide a small number of 'flexible' places at primary level to support the specific needs of identified groups of pupils who may require shorter term placements. 'Flexible' places would provide a quick response and short term placements would give pupils enhanced support to be included in mainstream school or to assist in identifying appropriate provision to meet their needs.
- 4.26 To do this, a review of accommodation in all schools across the borough is taking place. This will identify where there may be additional space in a school to establish resourced provision and where there is also interest from schools in hosting this provision, recommendations will then be made on where provision can be made.

### 5 CONCLUSION

5.1 The gap in primary school places has now largely been met and the Council is well on its way to meeting its statutory duty in relation to secondary school places but there is now a need to move forward on addressing the gaps in the specialist provision available to our children and young people who need specialist provision. Plans are beginning to form to address these gaps and members are requested to endorse the recommendations set out at the front of the report to move these plans forward.

### 6 RECOMMENDATIONS

6.1 As set out at the front of the report

# Agenda Item 6

Report to: STRATEGIC PLANNING AND CAPITAL MONITORING PANEL

Date: 21 September 2020

Executive Member: Councillor Leanne Feeley – Executive Member (Lifelong

Learning, Equalities, Culture and Heritage)

**Reporting Officer:** Tim Bowman – Assistant Director Education

Paul Smith – Assistant Director Strategic Property

Subject: EDUCATION CAPITAL PROGRAMME

Report Summary: This report provides members of the Panel with an

overview and an updated position with the Council's Education Capital Programme and seeks approval of the

recommendations as set out in the report.

**Recommendations:** That Strategic Planning and Capital Monitoring Panel be

recommended to agree the following recommendations:

 That it is RECOMMENDED TO EXECUTIVE CABINET & COUNCIL to APPROVE that:

 (i) proposed changes to the Education Capital Programme, (Basic Need Funding Schemes), Special Provision Fund and Healthy Pupils' Capital Fund as outlined in Appendix 1 and School Condition Allocation Funding Schemes Appendix 2

(ii) an additional £100,000 is allocated from the Basic Need Funding in 2020/21 to the work needed at Birch Lane Child and Family Centre to create suitable space for Tameside Music Service

- (iii) an additional £115,000 is allocated from the School Condition budget for Fire Safety Works. This consists of a virement from funding allocation lines; Arlies Primary (£41,000), Micklehurst Primary (£22,000), and Fairfield Road Primary (£38,000) where funding was previously approved separately for related fire safety works that would be more appropriately reported against the main Fire Safety Works funding allocation line. Also included in the request is £14,000 for fire alarm works to Audenshaw and Broadbent Fold Primary schools.
- (iv) Members note that an additional £543,000 of School Condition grant has been awarded by the DfE.
- 2. That the risks highlighted in Section 5 of the report are noted.

Corporate Plan: The proposals contained in this report will support the delivery of

the Corporate Plan.

**Policy Implications:** In line with approved policy.

Financial Implications:

(Authorised by the statutory Section 151 Officer & Chief Finance Officer)

Capital Investment in Education requires careful prioritisation of limited resources, particularly in respect of School Condition works. Any cost pressures arising as a result of Covid-19 or other factors will increase the resources needed to deliver the approved programme. Whilst the Education Capital Programme is fully grant funded, any cost increases will reduce the level of already scarce

resources available for other priority schemes. Basic Need Grant

The council has £12,010,447 of Basic Need available to spend in 2020/21. This is a balance of unspent grant from previous years-the council didn't receive any allocation in 2020/21. Notification has been received of an additional allocation of £12,231,816 for 2021/22.

Appendix 1 of this report identifies that grant has been earmarked for schemes in 2020/21 totalling £11,145,000 which have previously been reported to Strategic Planning and Capital Monitoring Panel and are included on the Council's capital programme. Appendix 1 identifies proposed changes of £100,000 bringing the value of earmarked schemes to £11,245,000. There is a balance of unallocated Basic Need funding shown in 2.6 of £765,447 and plans are being developed with schools to utilise these funds to provide additional capacity requirements from September 2020 onwards.

### **School Condition Grant**

The council has £2,399,149 of School Condition funding available to be spent during the 2020/21 financial year, to improve and maintain the school estate. Appendix 2 identifies that grant has been earmarked for schemes totalling £1,886,000 which have previously been reported to Strategic Planning and Capital Monitoring Panel and are included in the Council's capital programme. Appendix 2 identifies proposed changes of £14,000 bringing the total value of earmarked schemes to £1,900,000. There is a balance of unallocated School Condition funding shown in 2.11 of £499,149.

A detailed review of all earmarked schemes in 2020/21 continues to be undertaken and it is anticipated that resource will be identified from other earmarked schemes where costs are expected to be less than budgeted. The allocation of 2020/21 School Condition funding must be spent within the financial year to which it relates to otherwise there is a risk that the amount will need to be returned to government.

Details of the current Education Capital programme can be found in **Appendix A**.

**Legal Implications:** 

(Authorised by the Borough Solicitor)

As set out in the main body of the report the Council has a statutory duty to ensure that there are sufficient school places for the children in the area. This duty is funded from a variety of funding streams.

This report provides a high level overview of the council's plan to meet its statutory duty and to provide a progress report on a number of particular projects.

In addition this report is seeking a recommendation to endorse the changes to the education capital programme at appendix A. Members need to be content that this programme delivers the statutory duty and also does so in a way that represents good value for the Council. Members also need to be satisfied that the management of these projects is even more robust than usual given the added risks posed by covid both in terms of delivery and costs.

The Strategic Planning and Monitoring Panel has no powers to

make capital decisions which are the remit of the executive or executive member, or a change in the capital programme – remit of Council. Whilst high level sums of funding are being committed detailed reports will be required to actually progress the projects setting our specific funding, what is being delivered and when. As this is a high level report it is not seeking decisions in relation to the specific projects which will still be subject to their own due diligence, governance and decision making. It is clear robust project management is required including the need to programme decision making where required. This includes basic gateways of allocating funding and sign off of the final project before execution of contracts to ensure that still represents vfm.

**Risk Management:** 

Risk management is addressed within the body of the report. The Council has a statutory duty under Section 14 of the Education Act 1996, to secure sufficient and suitable places for pupils in primary and secondary schools in its area. Failure to deliver sufficient school capacity places the Council in breach of its statutory duties.

**Background Information:** 

The background papers relating to this report can be inspected by contacting David Rhodes, Project Management Principal, Strategic Property, Growth.

🍑 Telephone: 0161 342 2251

e-mail: david.rhodes@tameside.gov.uk

### 1. INTRODUCTION

- 1.1 This report provides an update on the latest position with the Council's Education Capital Programme and seeks recommendation for approval of various proposals in line with Council priorities.
- 1.2 The Council's powers to provide and maintain educational facilities are set out in the Education Act 1996. The Council also has a statutory duty under Section 14 of the Education Act 1996, to secure sufficient and suitable places for pupils in primary and secondary schools in its area.
- 1.3 The government allocates funding for school buildings under a number of categories and these are described in Section 2 of this report.
- 1.4 Strategic Planning and Capital Monitoring Panel (SPCMP) is requested to note the content of the report and to make recommendations to Executive Cabinet in respect of the proposed allocation of funding.

### 2. FUNDING AND FINANCIAL POSITION

2.1 The government allocates ring-fenced capital grant funding for school buildings under the following main categories:

### **Basic Need Funding**

- 2.2 Basic Need Funding is allocated to each local authority to create new places in schools.
- 2.3 On 5 October 2017, the Government announced that the 2019/2020 allocation of Basic Need Funding for Tameside Council would be £4,842,699.
- 2.4 On 29 May 2018, the Government announced the 2020/2021 allocation of Basic Need Funding. Tameside Council received no further allocation.
- 2.5 On 15 April 2020, the Government announced the 2021/2022 allocation of Basic Need Funding. Following discussion with the DfE over aspects of the formula and its application to Tameside an allocation of £12,231,816 was announced.
- 2.6 The table below sets out the amount of Basic Need Funding held by the Council, previously allocated which is available to spend in 2020/2021:

Basic Need Funding	Amount £
Basic Need funding available to spend in 2020/21	£12,010,447
Earmarked Schemes for 2020/21	£11,145,000
Proposed 20/21 Changes	£100,000
Unallocated as at June 2020	£765,447

2.7 The balance of the Basic Need funding is profiled to be spent during the 2020/21 and 2021/22 financial years in order to provide the required additional school places.

### **School Condition Allocation (SCA) Funding**

2.8 This grant is allocated for the maintenance of school buildings. The funding is part formulaic (based on pupil numbers) and part reflecting recent condition surveys conducted by the Education and Skills Funding Agency (ESFA). The 2019/20 School Condition Allocation was £1,153,000.

- 2.9 On 15 April 2020 the Government announced School Condition Allocations for 2020/21 and Tameside was awarded £1,168,720.
- 2.10 On 29 June 2020 the Government announced additional funding to address school condition. Tameside's share of a national £560 million is £542,775
- 2.11 The table below sets out the amount of School Condition Allocation available to spend in 2020/2021. Full details of existing and proposed schemes are set out in **Appendix 2**.

School Condition Allocation (SCA) Funding	Amount £
SCA funding available to spend in 2020/21	2,399,149
Earmarked schemes for 2020/21	1,886.00
Proposed 20/21 Changes	14,000
Unallocated as at June 2020 if proposed changes agreed	499,149

### **Devolved Formula Capital (DFC) Funding**

2.12 Devolved Formula Capital is direct funding for individual schools to maintain their buildings and fund small scale capital projects. It is calculated on a formulaic basis, using the school census data set and schools make their own arrangements for works to be undertaken. DFC funding for Tameside schools in 2020/21 was announced on 15 April 2020 and is £336,339 for Maintained Local Authority and £174,542 for Voluntary Aided schools.

### **Section 106 Developer Contributions**

- 2.13 Additional income intended to contribute towards the provision of additional school places is sometimes provided by developers as part of the planning conditions for new housing developments. These are known as Section 106 agreements. When housing developments are completed the payments become due and the Council is in receipt of several payments which have not as yet, been formally allocated to specific schemes.
- 2.14 Strategic Planning and Capital Monitoring Panel at its meeting in November 2019 agreed to allocate £453,168 and this was agreed at Executive Cabinet in December 2019. A further £491,007 was allocated by Panel and subsequently endorsed by Executive Cabinet at the meetings in March 2020.

### **Special Provision Fund**

- 2.15 The Special Provision Fund allocations support local authorities to make capital investments in provision for pupils with special educational needs and disabilities. Local authorities can invest in new places and improvements to facilities for pupils with education, health and care (EHC) plans in mainstream and special schools, nurseries, colleges and other provision. The funding is not ring-fenced or time-bound, so local authorities can make the best decisions for their areas.
- 2.16 Tameside MBC was allocated £211,254 for each of the three financial years 2018-19, 2019-20 and 2020-21. In addition the Council received further allocations of £147,386 in May 2019 and a further £ 294,773 in December 2019. In total £1,075,921 has been allocated to Tameside at the time of this report.

### 3 PROGRAMME UPDATE - CORONOVIRUS AND THE HEALTH EMERGENCY

3.1 COVID-19 and the resultant lockdown caused some delays to the Education Capital Programme.

3.2 The requirement to ensure social distancing and the safety of construction workers, school staff and pupils remains paramount. Discussions will continue with all stakeholders to review ways of working. Where this will affect costs further updates will be reported to Panel and where required the necessary governance will be followed to address any costs uplifts and approved by Cabinet as required or otherwise where urgent through Board and then by Executive/Key Decision depending on value of the change and nature of risks encountered.

#### 4.0 BASIC NEED FUNDED SCHEMES 2020/2021 AND BEYOND

- 4.1 The current focus of the Council's Basic Need programme is to complete the two remaining schemes at primary schools and create additional places in secondary and special schools where forecasts have indicated a need.
- 4.2 Schemes that have already been approved by the Panel and Executive Cabinet are continuing. The following paragraphs update the Panel on the position with these works.
- 4.3 Aldwyn RAG Status: RED Delays to original programme This scheme increases capacity at Aldwyn School from a 45-pupil intake to 60. There have been significant and ongoing delays to the project for a number of reasons described in previous reports.
- 4.4 Three temporary modular classrooms have been provided at Aldwyn to accommodate additional pupils from September 2017 pending completion of the permanent extension.
- 4.5 Revised costs for the overall scheme were agreed by Panel in July 2020 including broadening the scope of the project to include repairing the roof of the existing school building.
- 4.6 Since then further project delivery challenges have emerged, in part connected with the COVID-19 pandemic and the associated additional procurement risks in terms of extended delivery times and increased costs due to social distancing working during construction and the availability/cost of materials. Governance is now required by a key executive decision to authorise the completion of contractual arrangements and the paperwork is currently being drafted for Cabinet consideration and approval.
- 4.7 St John's CE Dukinfield RAG Status: RED Delays to original programme The scheme provides a two-classroom extension, increasing the school's intake from 30 to 45 throughout. This follows on from previous alterations to increase the numbers in KS1. Agreement was reached with the school to reconfigure the use of the existing facilities to accommodate additional pupils and from September 2018 and then over the Summer 2019 a two-classroom mobile was placed on the site until a permanent extension can be constructed.
- 4.8 Panel agreed costs totalling £1,343,000 for the scheme at its September 2019 meeting.
- 4.9 Since then further project delivery challenges have emerged, in part connected with the COVID-19 pandemic and the associated additional procurement risks in terms of extended delivery times and increased costs due to social distancing working during construction and the availability/cost of materials. Governance is now required by a key executive decision to authorise the completion of contractual arrangements and the paperwork is currently being drafted for Cabinet consideration and approval.
- **4.10** Alder Community High School RAG Status: RED The works increase pupil intake from 155 to 180 and are being procured through Pyramid Schools, a PFI Special Purpose Vehicle (SPV). Significant internal alterations were carried out over summer

- 2018 to enable the first year of additional pupils to be suitably accommodated. Over summer 2019 the SPV provided a stand-alone four-classroom modular block.
- 4.11 The final phase of the works aims to connect the new block directly to the main school building via a new covered link, alteration works to improve security at the main entrance, additional external canopies, a new catering pod to provide additional school meal capacity and improvement works to the paths to the rear of the school. The costs and programme are being finalised with the intention that they will remain within budget estimates already approved.
- 4.12 A number of commercial issues are currently being work through between the Council and Pyramids contract management company, Albany to reflect recent changes within the contractual documentation. Specifically, these are; Deed of Variation (DoV) relating to completed and planned phases of the works, replacement PCG/Collateral Warranties following the collapse of Interserve and a lease to cover the Alder High School site.
- 4.13 Governance is now required by a key executive decision to authorise the completion of contractual arrangements and this is currently being drafted to Cabinet.
- 4.14 Works on the catering pod and canopy project continued at SPV risk until the DoV is completed and the necessary approvals in place. It is now forecast that the catering pod and canopy contract changes will be completed by October 2020.
- 4.15 **Hyde Community College RAG Status: RED -** The scheme increases the school's intake from 210 to 240 and is being overseen by Amber Infrastructure on behalf of the BSF PFI Special Purpose Vehicle. Work on the internal alterations commenced in August 2018 with the bulk completed by October 2018. Some internal works remain to be completed and a revised programme will be agreed with the school during the autumn term.
- 4.16 It was reported to July 2020 Panel that phase 2 of the works was to provide an additional five teaching spaces including two science laboratories located at the rear of the school site.
- 4.17 Regrettably, the PFI SPV sub-contractor selected could not guarantee delivery of the fiveclassroom unit for 1 September 2020, therefore an alternative sub-contractor was selected and a revised budget estimate was agreed by Executive Cabinet in July 2020.
- 4.18 Delays in reaching agreement on the design by all parties resulted in a delay in submitting the planning application. Planning consent was granted 19 August 2020. However, planning consent included a pre-start condition requiring additional hydraulic modelling to be undertaken resulting in further delays which has now been submitted for approval.
- 4.19 Project completion is now projected to be 9 November 2020.
- 4.20 In order to mitigate the late delivery of this project, particularly in light of Covid-19 social distancing requirements, section 73 planning notices have been issued to maintain on site temporary classrooms, which were due to be removed in 2020 until the summer of 2021.
- 4.21 Audenshaw School RAG Status: GREEN Discussions have taken place with Audenshaw School to carry out internal remodelling so the school can accommodate additional places from September 2020. The school previously operated a sixth form and some remodelling of this area is proposed to create additional classrooms. Additional specialist science laboratory and food technology space is also required.
- 4.22 Following stakeholder discussions a design has been agreed to improve the sixth form block with some additional works to take place in the main school science rooms. An order

has been placed to progress the design and works to the sixth form block due to its current vacant status, with the main school works to be scheduled separately and access agreed with the school. Panel agreed a budget envelope of £1,000,000 for the scheme at its last meeting, with an additional £300,000 granted in a separate request. Phase 1 (interim upgrade) of the sixth form block for the new entry students was completed for 1 September in line with agreed programme.

- 4.23 Phase 2 relating to the main school science rooms will take place once a suitable programme has been agreed.
- 4.24 Thomas Ashton Schools additional places RAG Status: AMBER There has been a significant increase in the number of primary age children requiring specialist provision from Thomas Ashton School. In the summer term of 2018, 57 pupils were on roll with Thomas Ashton and this has increased to 86 pupils currently on roll. Figures from the January 2020 census identifies 23.24% of 1575 education health care plans maintained by Tameside are those with a primary need of social emotional mental health compared to 15.66% of 977 plans in 2018.
- 4.25 In order to address the significant increase in children requiring specialist SEMH provision, and in conjunction with the school, the Inclusion Team have been looking to identify suitable accommodation for additional primary nurture provision in the borough but not on the same site as the main Thomas Ashton School. At the same time, the SEND Behaviour Support Services were looking for an appropriate teaching space to support children across Tameside at risk of exclusion. The SEND Behaviour Support Service had considered their current base on Birch Lane for this provision but it was unsuitable as it was not secure for children and had adults from other services visiting staff who were also based at the building.
- 4.26 After extensive exploration, the only suitable site that could be identified for additional Thomas Ashton nurture provision and Behaviour Support Services provision was space at Discovery Academy. Due to the age of the children, Thomas Ashton want specialist nurture provision away from their main site and the opportunity to co-locate with a mainstream primary school opens up opportunities for joint work and possible reintegration into mainstream provision for this group of children. The two large, additional classrooms at Discovery Academy will allow Thomas Ashton to accommodate up to 16 additional learners from September 2020.
- 4.27 The Tameside Music Service has had to relocate from Discovery Academy to Birch Lane to free up space for the BLIS team (previously based at Birch Lane) and pupils from Thomas Ashton as described above. The Music Service and the Schools Library Service will be colocated at Birch Lane. In order for the Music Service to be able to provide their service from Birch Lane, some adaptations to the building will need to be carried out including
  - Creating two larger rooms to facilitate performance space for ensembles
  - Separating children's toilets into two cubicles
  - Rewiring the building to meet current standards
  - Ensuring fire protection meets current standards
  - Removing notice boards and making good
- 4.28 The Head of Access Services and Head of Environmental Development have agreed a ball park figure of £100,000 as a start for the work. A full cost cannot yet be determined until the necessary surveys are carried out by the structural engineer, M&E consultant and asbestos consultant.

#### 5.0 SPECIAL PROVISION FUND

- 5.1 **Appendix 3** provides project summary status report.
- 5.2 **Appendix 1** provides a financial update with details of Basic Need funding projects over £100,000, previously approved, including proposed changes to scheme funding.

### 6.0 SCHOOL CONDITION ALLOCATION (SCA) SCHEMES 2019/2020

- 6.1 **Appendix 3** provides a complete project summary status report
- 6.2 **Appendix 2** provides a financial update with details of current School Condition Allocation funded projects, including proposed changes to scheme funding.
- 6.2 In order to develop an informed asset management plan for schools that remain under the Council's responsibility an independent surveyor was appointed to carry out condition surveys of existing school premises. The intention is to create a transparent, targeted and prioritised schedule of works required at each school building.
- 6.3 The budget available is insufficient to meet the demands placed upon it and the surveyors were asked to identify priorities of the works required within each school and across the portfolio of schools.
- 6.4 In addition to the works identified in the condition survey there are other calls on the School Condition Allocation budget. This is the only central source of grant money to spend on schools (other than Basic Need which is purely to create new school places). It has been custom and practice to address health and safety items and support disabled access by using the School Condition Allocation funding.
- 6.5 Reactive school condition issues are covered by the allocation of £150,000 of the School Condition Allocation as an in-year contingency against any urgent works that could arise.
- As noted above the Government allocated Tameside £1,168,720 for School Condition schemes for 2020/21 and this added to previous unspent grant gave a total of £2,399,149 available to spend in 2020/21. Panel and in turn Executive Cabinet at meetings in July 2020 agreed a list of priority schemes totalling £1,886,000. These schemes are listed in **Appendix 2.**
- 6.7 Although overall the actual costs compared to the estimates submitted to Panel were just £9,000 greater than predicted there were significant variations from the original estimates contained within the overall funding envelope.
- 6.8 The following paragraphs seek to describe those schemes with significant variations from the original estimates.
- 6.9 Fire safety. Independent surveyors identified that the fire alarm systems at Arlies Primary, Audenshaw Primary, Broadbent Fold Primary, Fairfield Primary and Micklehurst Primary were in need of upgrading to meet current regulations. This required not just panel replacements but additional works to upgrade the fire alarm installations to current standards (most notably with the addition of automatic fire detection within ceiling voids). Because of the importance of fire alarm systems this sum has been devoted to design costs at the five primary schools as well as upgrades at Arlies, Fairfield and Micklehurst which were carried out over summer 2020.
- 6.10 Subsequent to the two Panel and Cabinet meetings in July tenders were received for the fire alarm upgrade works at Audenshaw Primary (£5,640) and Broadbent Fold (£7,624).

The Panel is requested to recommend to Executive Cabinet the addition of these two schemes to the Education Capital Programme. It is envisaged the works can be carried out over October half term.

- 6.11 Council previously agreed a budget to carry out upgrades to Millbrook Primary School's heat emitters. This work had not been carried out because the boiler was found to be at the end of its useful life. Significant asbestos removal was also required. As part of the Council's de-carbonisation agenda the designers were asked to consider alternative and/or additional green heating sources but in this case was found not to be economically viable. Panel had agreed a pre-tender estimate of £109,000 but the actual costs were £128,000 with asbestos remediation forming over £9,000 of those costs. The additional budget was approved by Executive Cabinet. The works to replace the boilers and heat emitters were carried out over summer 2020.
- 6.12 Livingstone Primary School's roof is 100 years old and requires complete replacement. A high-level estimate of £250,000 was reported to Panel but the full costs came in significantly higher at £414,170. On more detailed inspection it was found that the full roof, both pitched and flat sections require complete replacement. Additional insulation means a greater depth to the roof structure which then requires that windows need also to be replaced. Executive Cabinet agreed the additional allocation and Phase 1 of the works commenced during the summer holidays. The scheme will continue until Christmas 2020.
- 6.13 Buckton Vale Primary School roof was also a high priority and £200,000 was included in the budget as a high-level estimate. Following further detailed design and investigation it transpired that only a small part of the roof is in need of replacement and the budget required is £50,000. The saving was reported to Executive Cabinet.
- 6.14 St Anne's is one of two schools with a public entrance that affords insufficient secure protection for pupils and staff. The current entrance opens directly into a vestibule from which the main hall, a classroom and the school office are adjacent. The school has already paid for the architectural development of a scheme and planning has been submitted. The school is to contribute 50% of the costs of the scheme and the Council allocated £150,000 as a contribution to the scheme at its March 2020 meeting. There were some detailed and protracted discussions around planning permission but that has now been granted and the architects are drawing up the detailed plans to enable the scheme to go out to tender.
- 6.15 An upgrade to the heating at Broadbottom CE was estimated at £108,000 however by working with Mechanical and Electrical specialist advisors and the contractor a simplified solution was agreed which will resolve the problems at a saving of £18,000 without the need for further phases in future years.
- 6.16 The kitchen at Micklehurst Primary has been out of operation for some time and its meals have been cooked elsewhere and transported to the school. Significant asbestos removal has now taken place and the new kitchen complete with new catering equipment commissioned ready for the start of the new school term in September.

### **Russell Scott Primary School**

- 6.17 A number of fire compliance measures have been successfully carried out over the Summer holidays. These projects were deferred from the Easter holidays due to access restrictions and resource/ materials availability caused by COVID-19.
- 6.18 An appraisal of building condition and associated options informed by technical information provided by MAC Architects is currently being drafted to include further information following recent flooding investigations.

### 7.0 PROCUREMENT AND ADDED VALUE

- 7.1 In accordance with Council policy, and contractual arrangement all capital projects should be procured through the Tameside Investment Partnership/LEP except alterations to PFI schools are procured through the PFI contracts. Capital projects at Voluntary Aided schools are generally procured directly by the relevant governing body and diocese as they own the buildings and/or have separate governance arrangements.
- 7.2 In addition to a fixed price and scope being provided, the LEP has a responsibility to confirm to the Council that value for money is being delivered, either through tendering or benchmarking using independent review on the larger projects. The LEP has also committed to delivering added value in the form of using local supply chains and providing apprenticeships and work experience opportunities.

### 8 RISK MANAGEMENT

- 8.1 The specific risks and mitigation plans, associated with each of the projects, have been identified in the main section of the report.
- 8.2 Inflation in the building industry is also a more significant risk than previously experienced and larger schemes will be most affected. Early scoping and pricing of the works will mitigate against this and enable projects to be delivered in a timely and cost-effective manner.
- 8.3 The COVID-19 virus and its wider effects on society and the way we can work continues to present a significant challenge. Social distancing guidelines for example will affect the way works can be carried out and generally will mean that schemes will by necessity take longer to build than originally envisaged.

### 9 RECOMMENDATIONS

9.1 As set out at the front of the report

### **Basic Need Funding Schemes - Financial Update**

The table below provides details of Basic Need funded projects, previously approved, including requirements for additional funding.

BASIC NEED SCHEMES	2020/21 Approved Budget	2021/22 Approved Budget	P3 Re-profiling	2020/21 Budget Including re- profiling
Alder High School	1,058,000	0	0	1,058,000
All Saints High School	1,990,000	0	0	1,990,000
Audenshaw High School	1,272,000	0	0	1,272,000
Aldwyn Primary School	2,716,000	0	0	2,716,000
Denton Community College	335,000	0	0	335,000
Discovery Academy / Thomas Ashton / Birch Lane	50,000	0	0	50,000
Rayner Stephens Academy	473,000	0	0	473,000
Cromwell High School	100,000	0	0	100,000
Hawthorns Primary Academy	180,000	0	0	180,000
Hyde Community College	1,525,000	0	0	1,525,000
Secondary School Improvements	135,000	0	0	135,000
St Johns CE Dukinfield	1,211,000	0	0	1,211,000
St Thomas Moore	100,000	0	0	100,000
Total	11,145,000	0	0	11,145,000
BASIC NEED SCHEMES	2020/21 Revised Budget	Proposed 2020 Changes	Total Budget	
Alder High School	1,058,000	0	1,058,000	
All Saints High School	1,990,000	0	1,990,000	
Audenshaw High School	1,272,000	0	1,272,000	
Aldwyn Primary School	2,716,000	0	2,716,000	
Denton Community College	335,000	0	335,000	
Discovery Academy / Thomas Ashton / Birch Lane	50,000	100,000	150,000	
Rayner Stephens Academy	473,000	0	473,000	
Cromwell High School	100,000	0	100,000	
<u> </u>				
Hawthorns Primary Academy (subject to change following SEND review)	180,000	0	180,000	
	1,525,000	0	1,525,000	
(subject to change following SEND review) Hyde Community College Secondary School Improvements	1,525,000 135,000		1,525,000 135,000	
(subject to change following SEND review) Hyde Community College Secondary School	1,525,000	0	1,525,000	
(subject to change following SEND review) Hyde Community College Secondary School Improvements	1,525,000 135,000	0	1,525,000 135,000	

### **Special Provision Fund**

SEND PROVISION SCHEMES	2020/21 Budget	Proposed Changes	Total Scheme Budget
Cromwell	500,000	0	500,000
Rayner Stephens	55,000	0	55,000
Total	555,000	0	555,000

### **APPENDIX 1B**

### **Healthy Pupils' Capital Fund**

HPCF SCHEME	2020/21	Proposed	Total Scheme
	Budget	Changes	Budget
St Thomas More	134,000	0	134,000

### **School Condition Allocation Schemes - Financial Update**

The table below provides details of all current School Condition Allocation funded projects, including requirements for additional funding.

SCHOOL CONDITION SCHEMES	2020/21 Approved Budget	2021/22 Approved Budget	P3 Re-profiling	2020/21 Budget Including slippage
Arlies Primary	64,000	0	0	64,000
Broadbottom Primary	81,000	0	0	81,000
Buckton Vale Primary	50,000	0	0	50,000
Corrie Primary	17,000	0	0	17,000
Fairfield Road Primary	118,000	0	0	118,000
Gorse Hall Primary	9,000	0	0	9,000
Holy Trinity Gee Cross Primary	83,000	0	0	83,000
Livingstone Primary	414,000	0	0	414,000
Lyndhurst Primary	13,000	0	0	13,000
Micklehurst Primary	22,000	0	0	22,000
Millbrook Primary	137,000	0	0	137,000
Milton St Johns Primary	3,000	0	0	3,000
Ravensfield Primary	3,000	0	0	3,000
Russell Scott Primary	246,000	0	0	246,000
St Anne's Denton	150,000	0	0	150,000
St Johns CE Dukinfield	21,000	0	0	21,000
The Heys Primary	29,000	0	0	29,000
Asbestos Survey	78,000	0	0	78,000
Stock Condition Survey	77,000	0	0	77,000
Structural Engineers Fees	11,000	0	0	11,000
Fire Safety Works	100,000	0	0	100,000
Glass Balustrade Protection Works	10,000	0	0	10,000
School Condition Related Works Contingency	150,000	0	0	150,000
Total	1,886,000	0	0	1,886,000

SCHOOL CONDITION SCHEMES	2020/21 Revised Budget	Proposed Changes	Total Budget
Arlies Primary	64,000	(41,000)	23,000
Broadbottom Primary	81,000	0	81,000
Buckton Vale Primary	50,000	0	50,000
Corrie Primary	17,000	0	17,000
Fairfield Road Primary	118,000	(38,000)	80,000

Gorse Hall Primary	9,000	0	9,000
Holy Trinity Gee Cross Primary	83,000	0	83,000
Livingstone Primary	414,000	0	414,000
Lyndhurst Primary	13,000	0	13,000
Micklehurst Primary	22,000	(22,000)	0
Millbrook Primary	137,000	0	137,000
Milton St Johns Primary	3,000	0	3,000
Ravensfield Primary	3,000	0	3,000
Russell Scott Primary	246,000	0	246,000
St Anne's Denton	150,000	0	150,000
St Johns CE Dukinfield	21,000	0	21,000
The Heys Primary	29,000	0	29,000
Asbestos Survey	78,000	0	78,000
Stock Condition Survey	77,000	0	77,000
Structural Engineers Fees	11,000	0	11,000
Fire Safety Works	100,000	115,000	215,000
Glass Balustrade Protection Works	10,000	0	10,000
School Condition Related Works Contingency	150,000	0	150,000
Total	1,886,000	14,000	1,900,000



		Date of Latest Review 07/09/2020		07/09/2020	Version Number:	0
					Red = High Risk of Failure = Possible issues which are manageable	Amber Green
	TMBC	Strategic Property	Key actions	Date	= no issues Blue = Progress/ Issue Comments/ Summary	Project
Action	Budget Holder/	Project Manager	Dates	Reviewed		Red Amber Green or
Alder High School - Phase 2 - Secure entrance, canopies, dining	Tim B AD Ed.	S Gwilt	Awaiting CVN Governance	07/09/2020	Split into subphases. Awaiting approval to proceed. Planning permission for pod, canopy and walkway 20/00428/FUL approved 31.07.20. Programme delayed pending contractual approvals.	Red
Audenshaw High School - Sixth form conversion & Science block conversion	Tim B AD Ed.	M Dempsey	Interim refurb complete	07/09/2020	Interim refurb of 6th form block complete. Final alterations to 6th form block and proposed Science block on programme for completionn Sept 2021.	Green
All Saints High School - A move to 6 classes in three year groups	Tim B AD Ed.	M Dempsey	RIBA 4 Design underway	07/09/2020	Grant to Diocese. Delivery expected 01/09/21. On programme	Green
Aldwyn Primary School - Extension (two classrooms)	Tim B AD Ed.	M Dempsey	Contract approval	07/09/2020	Main contract governace in progress. Completion of project expected 01/09/21	Red
Cromwell - Expansion	Tim B AD Ed.	M Dempsey	Complete	07/09/2020		Complete
Denton Community College - Complete works to new mobile block	Tim B AD Ed.	S Gwilt	Complete	07/09/2020	Snagging works	Complete
Hawthorns Primary Academy	Tim B AD Ed.	M Dempsey	Awaiting instruction from	07/09/2020	Awaiting instruction from Education	Green
Hyde CC - 5-class science block Temporary	Tim B AD Ed.	S Gwilt	Awaiting discharge of pre-start conditions (Planning)	07/09/2020	Late agreement with all parties on the design of the extra classrooms meant that the planning application was delayed and permission was granted 19th August 2020. Which included a pre-start condition requiring additional hydraulic modelling. This has since been submitted for discharge. Further delays were caused when the "as built" drawings showing the existing service locations were found to be incorrect. Subsequent additional excavation was required to find service and drains runs. Completion confirmation awaining discharge of condition - Worst case planned for completion Nov 20. Requests have been submitted to extend the planning consent for the existing temporary classroom units that were installed over the last 18 months.	Red
Mossley Hollins High - Glass balustrading remaining	Tim B AD Ed.	D Birchwood	Complete	07/09/2020		Complete
St John's CE - Final phase school expansion	Tim B AD Ed.	S Gwilt	Awaiting contract governance	07/09/2020	Awaiting approval to enter into contract. Completion on programme for 01/09/21	Red
St Thomas Moore - New classroom & dining facilities	Tim B AD Ed.	M Dempsey	RIBA 4 Design underway	07/09/2020	Grant to the school- New classroom & dining facilities. On programme for 01/09/21	Green
Rayner Stephens Academy - Expansion	Tim B AD Ed.	M Dempsey	Education to instruct	07/09/2020	Awaiting instruction from Education	Green
Arlies Primary School - Replacement fire alarm	Tim B AD Ed.	S Gwilt	Complete	07/09/2020		Complete
Audenshaw Primary - Plant Room Door	Tim B AD Ed.	S Gwilt	Complete	07/09/2020		Complete
Audenshaw Primary replacement Fire alarm	Tim B AD Ed.	S Gwilt	Awaiting budget approval	07/09/2020	Tenders and CO now returned. Seeking budget approval Sept Panel/Cabinet. Completion expected 30/10/20	Amber
Broadbent Fold - Replacement Fire Alarm	Tim B AD Ed.	S Gwilt	Awaiting budget approval	07/09/2020	Tenders and CO now returned. Seeking budget approval Sept Panel/Cabinet. Completion expected 30/10/20	Amber
Broadbottom CE Boiler and heating upgrade	Tim B AD Ed.	S Gwilt	Complete	07/09/2020	Gas meter/ supply recommended replacement (On separate order)	Complete
Buckton Vale - Replacement roof	Tim B AD Ed.	S Gwilt	Complete	07/09/2020		Complete
Corrie Primary -	Tim B AD Ed.	S Gwilt	Awaiting additional gate	07/09/2020	Fence complete - awaiting installation of additional gate. No impact on security or children return to school.	Green
Fairfield Primary - Replacement Fire alarm	Tim B AD Ed.	S Gwilt	Complete	07/09/2020		Complete
Fairfield Primary - Contribution to Hall, Kitchen/Dining	Tim B AD Ed.	M Dempsey	Complete	07/09/2020		Complete
Gee Cross Holy Trinity - Repairs to roof, gable end	Tim B AD Ed.	S Gwilt	tender return	07/09/2020	Awaiting tender returns. On programme for completion 01/09/21	Green
The Heys - Install CO Detection	Tim B AD Ed.	S Gwilt	Complete	07/09/2020		Complete
Livingstone Primary - Roof Replacement	Tim B AD Ed.	S Gwilt	On-site	07/09/2020	Virement approved. On-site. On programme for completion 24/12/20	Green
Livingstone Primary - Asbestos survey	Tim B AD Ed.	S Gwilt	Complete	07/09/2020		Complete
Micklehurst Primary - Replacement Fire Alarm	Tim B AD Ed.	S Gwilt	Complete	07/09/2020		Complete
Asbestos removal Greswell/Hollingworth/St John's	Tim B AD Ed.	S Gwilt	Complete	07/09/2020		Complete
Micklehurst Kitchen asbestos removal	Tim B AD Ed.	S Gwilt	complete	07/09/2020		Complete
Millbrook - Boiler & heat emitter replacement	Tim B AD Ed.	S Gwilt	Complete	07/09/2020		Complete
Russell Scott - Compliance work	Tim B AD Ed.	M Dempsey	Compliance work complete.	07/09/2020	Compliance work complete. Option appraisal under review by Education team expected to be submitted Sept 20.	Green
St Annes Denton - New secure entrance extension	Tim B AD Ed.	S Gwilt	On Programme		Planning approved. Tender documentation underway. (TMBC £150k contribution). On programme for completion 01/09/20	Green
Condition Surveys - 27 Primary Schools	Tim B AD Ed.	M Dempsey	Rag	<b>e</b> .5./		Complete



# Agenda Item 7

Report to: Strategic Planning and Capital Monitoring Panel

Date: 14 September 2020

Executive Member: Councillor Oliver Ryan - Executive Member (Finance and

Economic Growth).

**Reporting Officer:** Jayne Traverse, Director of Growth

Subject: GROWTH UPDATE REPORT

Report Summary: This report provides an update, on the 2020/21 Growth Capital

Programme and sets out details of the major approved capital

schemes in this Directorate.

**Recommendations:** That Members note the report and recommend to Executive

Cabinet that the following be added to the approved Council Capital Programme Statutory Compliance expenditure of £143,353 which was urgent and unavoidable and scheduled at **Appendix 2** including £7,000 additional required spend on Hartshead Pike as

set out in the report.

Corporate Plan: The schemes set out in this report supports the objectives of the

Corporate Plan.

**Policy Implications:** In line with procurement and financial policy framework.

**Draft Financial Implications:** Corporate Landlord – Capital Expenditure

(Authorised by the statutory Section 151 Officer & Chief Finance Officer)

The Capital Programme includes an earmarked resource of £0.728m for Property Assets Statutory Compliance works. Works to date in previous years have been reported to the Strategic Capital Panel retrospectively as completed. This report is requesting a further £143,353, as scheduled in **Appendix 2**, which includes £7,000 additional required spend on Hartshead Pike, from the above earmarked budget. If approved the remaining earmarked budget for Property Assets Statutory Compliance works would be £0.585m.

Continued work being undertaken by the Council, in regard to emergency repairs to Hartshead Pike has identified the requirement to undertake further work in regard to structural repair investigations. Previous governance agreed the sum of £61,000 for the work at the Pike be funded from the Property Assets Statutory Compliance Budget. In order to address the new immediate concerns relating to the floor support beams an additional £7,000 will be required. It is proposed that the additional cost of the works, is funded from the earmarked Property Assets Statutory Compliance Budget.

Section 106 Agreements and Developer Contributions

The S106 agreements must be spent within a specified deadline, the agreement will also detail the purpose of the contribution, and a record of this is maintained within financial management. A breakdown of the S106 and developer contributions funds currently held are shown in detail in **Appendices 3 and 4**.

The Council's capital programme ambition is currently unsustainable. The current committed programme requires

£18.8m of corporate resources, with only £14.6m available in reserves, leaving a £4.2m shortfall which needs to be met from the proceeds from the sale of surplus assets. Whilst this report is not identifying significant cost pressures at this stage, incremental cost pressures across a number of schemes will soon result in substantive additional resource requirements. Any cost pressures arising as a result of Covid-19 or other factors will increase the resources needed to deliver the approved programme, and the current shortfall of £4.2m will increase. The broader ambition of the Council points to a further requirement of £33.2m of corporate funding to pay for schemes identified as a priority and subject to future business cases. Clearly these will be unable to progress until additional capital receipts are generated. The Growth Directorate are reviewing the estate and developing a pipeline of surplus sites for disposal.

Legal Implications:

(Authorised by the Borough Solicitor)

This report provides a high level overview of the Council's growth capital programme.

In reviewing this report Members need to be content that this programme delivers the council's priorities and represents good value for the Council.

Members also need to be content that the management of these projects is even more robust than usual given the added risks posed by covid both in terms of delivery and costs.

As the report is seeking £143,353 retrospectively to the Capital programme members need to be satisfied that they were urgent and unavoidable and authority could not have been sought in advance of the work.

**Risk Management:** 

**Access to Information:** 

This is covered in the content of the report

Appendix 1	Capital budget allocation for Growth Directorate
Appendix 2	Schedule of urgent and unavoidable Statutory Compliance expenditure of £143,353 including £7,000 additional required spend on Hartshead Pike.
Appendix 3	The current position for s106 Agreements is £0.775m in credit, less approved allocations of £0.197m, leaving a balance available to drawdown of £0.578m, as at 31 July 2020
Appendix 4	The position for Developer Contributions as at 31 July 2020 was £70,000 £ in credit, less approved allocations of £42,000 leaving a balance of £28,000
Appendix 5	Details of new Section 106 Agreements

The background papers relating to this report can be inspected by contacting the report author Interim Capital Projects Lead, David Rhodes by:

Telephone: 07803005929

e-mail: david.rhodes@tameside.gov.uk

### 1. INTRODUCTION

- 1.1 This report provides an update on the major capital projects, within the Capital Programme owned by the Growth Directorate. It also provides an update on the prioritisation of business cases yet to be approved and formally included in the Capital Programme.
- 1.2 The Growth Directorate also plays a key role in the delivery of Capital projects with other directorates and these are covered by separate reports.
- 1.3 A summary of the budget is set out in **Appendix 1.**

### 2. APPROVED CAPITAL PROJECTS

### **Disabled Facilities Grant and Other Related Adaptation Funding**

2.1 The current situation regarding progress with delivery of adaptations is listed in the table below as of end July 2020

Referrals received in year	91	Urgent and Substantial	From Adults and Children's Services
Approved schemes	113	Urgent and Substantial	Including 55 carried over from 2019-20. 6 approvals on hold due to Covid19
Completions to date	40	Urgent and Substantial	
Scheme currently being worked on – not yet approved	68	Urgent and Substantial	Including 16 on hold due to Covid19
Budget committed	£654,672	Value of schemes approved and ordered	Major and Minor Adaptations
Expenditure to date	£334,674	As per Agresso – includes minor works and fees	as at end July
Referrals awaiting allocation	13	Current waiting list for Substantial	Oldest referral is dated 01 June 2020
Referrals cancelled	9		6 Clients passed away. 1 cancelled due to carrying out their own work 1 due to re- assessment and 1 due to deciding to make their own application
Minor Adaptations Ordered	190	All tenures	Including 70 carried over from 2019-20
Minor Adaptations Completed	72	All tenures	

### Non-adaptations

2.2 There are currently 4 schemes for Home Repair Assistance under preparation and a further 4 at the enquiry stage. Recently received enquiries have not progressed to a formal grant application due to failure to return the application form.

### **Ashton Old Baths Phase 3**

2.3 Due to complete on the 12 Feb 2020. A 2-month delay due to Covid-19 was anticipated but the project is now approximately 4 weeks in delay. Currently there are no budget concerns.

#### **Ashton Town Hall**

2.4 Emergency repairs have mainly been carried out, but we are awaiting the outcome of the Listed Building Consent to complete. We should have a report from the LEP on the envelope scheme in late September and the feasibility study for the future use of the building is also due in September.

### **Hartshead Pike**

- 2.5 Delivery/ installation of the stone lantern is expected late September 2020 (Weather permitting) with refurbishment works to the spire to follow and complete in October 2020.
- 2.7 Work includes investigating the condition of the floor support beams by exposing the beam ends before cleaning, treating and reinstating. Core samples will be taken for each of the floors to determine compressive strength along with a resin injection repair to a crack on the first floor. The work will provide essential information for the full restoration of the pike at some point in the future

### **Denton Pool Site Clearance**

2.9 For reasons of health and safety the cost to remove asbestos, demolish the building and clear the site has been established, with the cost reviewed as part a Value for Money assessment. A request for capital funding to clear the site will be the subject of a separate report to Executive Cabinet.

#### **Two Trees**

2.12 For reasons of Health and Safety, estimated costs to remove asbestos, demolish the buildings and clear the site have been established. A request for capital funding will be the subject of a separate report to Executive Cabinet.

### **Proposed Godley Green Garden Village**

- 2.13 The proposed Garden Village at Godley Green is the key strategic site for residential development in Tameside. The transformational change that is proposed by this development will help to satisfy the needs of current and future households across the spectrum of housing types and tenures, from affordable to executive homes as well as providing the step change required that will contribute to the re-balancing of the Tameside housing market.
- 2.14 The Council entered into a £10m Housing Infrastructure Funding (HIF) award for the Godley Green in December 2019. The Grant Funding allows for an early draw down of £720,000 supporting activity required to get to planning submission stage. An application will be submitted in November 2020 and is the next critical date for the project. The first claim for £300,000 has been made and received from Homes England. A detailed capital programme plan outlining the spending of the remaining £9.28 million grant is being developed and will then be added to the Council's capital programme.

### **Corporate Landlord – Capital Expenditure**

- 2.15 This section of the report provides information in regard to of the corporate landlord capital expenditure in regard to statutory compliance repairs on the Councils buildings during the period covered by this report of April, May, June 2020 totaling £143,353. These costs are scheduled in **Appendix 2** and the service confirms that these were all urgent and unavoidable hence the approvals after the event.
- 2.16 The Council has a duty to ensure that its buildings provide a safe physical environment for staff and services to operate from. The monitoring and regulation of this is undertaken by a series of statutory checks across a range of requirements e.g. fire safety, asbestos management and electrical safety. These checks are carried out at fixed intervals and reports produced to state condition and also inform in regard to remedial works that need to be undertaken to ensure compliancy. These notified repairs and upgrades to building fabric and condition are the subject of this report.

- 2.17 In addition to compliance issues informed by the regular statutory checks there are in addition repairs and replacements identified during the day to day management of our buildings. These may be repairs and replacements brought about by one off events such as vandalism and extreme weather or they may be due to breakage or failure during normal operations. If the issue is deemed to be causing a serious risk it will require immediate rectification. Where the costs of replacement and repair are deemed to be of benefit in regards to the Councils capital assets then costs are met from the statutory compliance fund.
- 2.18 The ownership and use of property carries with it a number of risks including health and safety, economic, financial, service delivery, statutory compliance and maintenance risks. It is therefore proposed to develop a risk register as part of the strategic review of the Councils assets to identify and manage risks.

### **Section 106 Agreements and Developer Contributions**

- 2.19 This section of the report summarises the financial position as at 31 July 2020 with regard to receipts for Section 106 (s106) Agreements and Developer Contributions and makes comments for each service area. This is followed by clarification on new agreements made until this date and any requests made to draw down funding.
- 2.20 The current position for s106 Agreements is £0.775m in credit, less approved allocations of £0.197m, leaving a balance available to drawdown of £0.578m, as at 31 July 2020 as detailed in **Appendix 3.**
- 2.21 The position for Developer Contributions as at 31 July 2020 was £70,000 £ in credit, less approved allocations of £42,000 leaving a balance of £28,000 as detailed in **Appendix 4**.
- 2.22 Details of new Section 106 Agreements can be seen in **Appendix 5**.

### **Land Disposals**

- 2.23 A revised policy on the disposal of council owned land, along with a list of initial sites is being progressed to September Cabinet.
- 2.24 The Council's surplus land disposal programme is highly likely to be impacted by COVID-19 due to changes within the housing market. Whilst no robust data is currently available, RICS estimate that the market is unlikely to pick up again until February 2021 which relates to the whole spectrum of a property transaction including cash flow, site preparation, borrowing restrictions and criteria, property visits and solicitor activity. Whilst we are still uncertain of market conditions as little activity has taken place in terms of land transactions, however we are confident that there is sufficient demand, irrespective of COVID for our largest sites, which shall generate the largest capital receipts
- 2.25 We are in the process of mapping all of our operational and non-operational assets with a view to accelerating our disposal plans and to have established a significant pipeline of assets to consider bringing forward for disposal over the coming years.

### 3. RECOMMENDATIONS

3.1 As set out at the front of the report.

### Service Area Detail - Growth Growth Capital Programme

Capital Scheme	2020/21 opening capital budget £000	Approved 2020/21 budget re-profiling at P3 £000	Approved 2020/21 budget changes £000	Re-profiled 2020/21 budget £000	Re-profiled 2021/22 budget £000	Re-profiled 2022/23 budget £000
Development & Investment						
Ashton Town Hall	337	0	0	337	0	0
GODLEY HILL DEVELOPMENT AND ACCESS ROAD	110	0	0	110	0	0
LONGLANDS MILL	21	0	0	21	0	0
DISABLED FACILITIES GRANTS	2,332	(583)	0	1,749	583	0
Godley Garden Village	3,232	(1,342)	0	1,890	8,062	0
Housing Assistance	178	(78)	0	100	78	0
Hattersley Station passenger facilities	674	0	0	674	0	0
Ashton Old Baths Annex	3,427	0	0	3,427	0	0
Development & Investment Total	10,311	(2,003)	0	8,308	8,723	0
Corporate Landlord						
RETROFIT (BASIC MEASURES)	274	(137)	0	137	137	0
Statutory Compliance	61	0	0	61	0	0
Corporate Landlord Total	335	(137)	0	198	137	0
Estates						
MOTTRAM SHOWGROUND (OPF)	114	0	0	114	0	0
Estates Total	114	0	0	114	0	0
Growth Total	10,760	(2,140)	0	8,620	8,860	0

### STATUTORY COMPLIANCE EXPENDITURE - ITEMISATION OF SPEND

Building	Cost £	
Hartshead Pike	Fabric Work	7,000
George Lawton Hall	Asbestos	419.44
Ashton Old Library	Fire Safety/Fabric/Asbestos	27187.13
Boyds Walk	Fire Safety	257.96
Heginbottom Mill	Fire Safety	5648.33
Stalybridge Civic	Fire Safety/Electrical Safety/ Fabric Works	6220.03
Denton Town Hall	Fire Safety	4514.31
Guardsman Tony Downes	Fire Safety/Electrical Safety/ Fabric Works	11611.55
House		
Droylsden Resource Centre	Electrical Safety	538.80
Ashton Market Hall	Fire Safety/Electrical Safety	3202.86
31 Clarence Arcade	Fire Safety	381.46
Concord	Fire Safety/Electrical Safety/ Fabric Works	1242.62
Hyde Town Hall	Fire Safety/Electrical Safety	1435.28
Tame Street Vehicle	Electrical Safety/Fabric Works	5121.35
Mossley Youth Base	Fire Safety	387.66
Droylsden Cemetery	Fire Safety/Electrical Safety/ Fabric Works	1560.91
Stalybridge Library	Lightening Protection /Fabric Works	1808.30
Park Bridge Visitors Centre	Fire Safety	1839.64
Birch Lane Family Support	Fire Safety	371.55
Ryecroft Hall	Asbestos /Gas Safety	33957.42
Dukinfield Library	Fire Safety	274.10
Fairfield Community Centre	Electrical Safety	361.39
Hyde Market Hall	Fire Safety/Electrical Safety/ Fabric Works	2014.63
Stamford Park Depot	Fire Safety/Electrical Safety	446.25
Tameside One	Fabric Works /Gas Safety	1735.00
Egemont Street	Gas Safety	280.11
Loxley House	Electrical Safety	981.19
Droylsden Library	Fabric Safety	321.00
Micklehurst Kitchen	Ventilation /Extraction Safety	14907.76
Archive Centre	Fire Safety	5648.34
Various Sites	Redcare Fire Safety	1677.09
	Total Spend	143,353

### **SECTION 106 AGREEMENTS - FINANCIAL UPDATE**

Section 106		Community Services	Engineering Services	Services for Children & Young People	Other	Total
		£000	£000	£000	£000	£000
S106 - Not yet earmarked	Brought Forward from previous years	(432)	(178)	(72)	(14)	(696)
	Received 2020/21	0	(79)	0	0	(79)
	Approved at previous SCP and included on Capital Programme	185	0	12	0	197
	Total not yet earmarked	(247)	(257)	(60)	(14)	(578)
S106 - Not yet reached trigger point/Payment not yet received		(977)	(622)	(631)	(11)	(2,241)

# DEVELOPER CONTRIBUTIONS (SECURED PRIOR TO COMMUNITY INFRASTRUCTURE LEVY REGULATIONS)

Developer Contributio ns	Green Space Contribution	Community Education Contribution	Integrated Transport Contribution	4% Administration Charge	Totals
	£000	£000	£000	£000	£000
Brought Forward from previous years	(49)	(3)	(18)	0	(70)
Received 2020/21	0	0	0	0	0
Approved at previous SCP for release at year end	42	0	0	0	42
Total	(7)	(3)	(18)	0	(28)

#### **NEW SECTION 106 AGREEMENTS**

 i. Planning application 19/00264/FUL – Scout Green Depot, 27 Manchester Road, Mossley, OL5 9QW

(Approved, 13 July 2020)

The application proposed the demolition of existing buildings and erection of 55no. dwellings with associated car parking and access arrangements

The application was first considered and approved by the Speakers Panel (Planning) at their meeting on 18 December 2019subject to the imposition of conditions set out in the report and on the basis of the completion of a Section 106 agreement to secure the following:

- The provision of the informal open space as identified on the submitted site plan;
- A management plan for the public open space and surface water drainage infrastructure to be installed as part of the development;
- Details of the proposed access arrangement to serve the development specifically the replacement bridge, a connection from the development to the existing footway network and the installation of a right turn lane within Manchester Road adjacent to the access into the site;
- A financial contribution of £63,898.44 is to be secured through the Section 106 Agreement towards the provision of an extension to St. George's C of E Primary School, Mossley
- A financial contribution of £50,000 towards improvements to Egmont Street link path and infrastructure through Scout Green and the replacement of junior/teen play equipment at Egmont Street playing fields; and,
- A commuted sum of £120,000 in lieu of the provision of an affordable housing unit on site

The application was referred to Speakers Panel (Planning) for a second time on 12 February 2020 to ensure a point of clarity was referenced to ensure a more robust decision. A condition attached to the original recommendation was amended and this was approved by the Panel.

The Section 106 agreement was signed on 7 July 2020 and the planning permission was issued on 13 July 2020.

# Agenda Item 8

Report to: STRATEGIC PLANNING AND CAPITAL MONITORING PANEL

Date: 21 September 2020

**Executive Member** Councillor Allison Gwynne – Executive Member (Neighbourhoods,

Community Safety and Environment)

Reporting Officer: Emma Varnam – Assistant Director (Operations and

Neighbourhoods)

Subject: CAPITAL PROGRAMME - OPERATIONS AND

**NEIGHBOURHOODS (SEPTEMBER 2020)** 

Report Summary: This report provides information with regards to the 2020/2021

Operations and Neighbourhoods Capital Programme.

**Recommendations:** That the Strategic Planning and Capital Monitoring Panel NOTE:

- a) The rescheduling to the Tameside Asset Management Plan (TAMP) and the Highways Maintenance Programme. The commencement of the works programme was revised due to Covid 19.
- b) that Tameside MBC bid for and has been successful in securing £350,000 from the Department for Transport (DfT) for improving highway drainage infrastructure. The total project costs are £400,000 with a Tameside MBC allocation £50,000 from existing drainage budgets see recommendation (o) below. This DfT allocation has to be used in financial year 2020/21. Accordingly, a site prioritisation exercise has been undertaken with regards to the inlet structures programme and re-phased a number of locations to commence in spring / summer 2021 to ensure the full use of the additional external funding.
- c) the progress with regard to the Slope Stability Programme.
- d) the progress with regards to the Cemetery Boundary Walls Programme.
- e) the rescheduling to Replacement of Cremators and Mercury Abatement, Filtration Plant and Heat Recovery Facilities Programme by the significant impact Covid 19 has had on the operation of the Crematorium and the suppliers of cremator equipment.
- f) the revised timetable for the Children's Playground Programme.
- g) the progress with regards to the Ashton Town Centre Public Realm Project.
- h) the impact of Covid 19 on the LED Street Lighting Lanterns Project.
- i) the progress with regards to the Mayor's Cycling and Walking Challenge Fund Programme (MCF).
- j) the Council has received confirmation that an allocation of £400,000 has been awarded following the submission of an Emergency Active Travel Fund (Tranche 1). If progressed, approval will be sought from Executive Cabinet for £400,000 to be added to the Council's Capital programme for this project.
- k) the progress with regards to the Highways England Designated Funds Scheme.

- the progress with regards to Department for Transport Safer Roads Fund project in conjunction with Oldham MBC.
- m) the need to replace an existing tipper with a larger vehicle as set out in section 2.24-2.25 in this report. If progressed, approval will be sought from Executive Cabinet to add £40,000 to the Council's Capital Programme to fund the net cost of the replacement vehicle.
- n) the replacement of a dumper belonging to Bereavement Services as set out in section 2.26 of this report. Approval will be sought from Executive Cabinet to add a budget of £15,500 for the replacement dumper to the Council's Capital Programme for the new vehicle which will be funded by insurance monies.

That the Strategic Planning and Capital Monitoring Panel RECOMMEND to CABINET that APPROVAL given:

o) for £50,000 of existing drainage / flood risk management operational budget to be used as the Tameside MBC contribution to the overall £400,000 Transport Infrastructure Investment Fund – Highway Maintenance Challenge Fund 2020/21 with the remaining £350,000 coming from the Department for Transport.

**Corporate Plan:** 

The schemes set out in this report support the objectives of the Corporate Plan, in particular the 'Infrastructure and Environment' strand of the Corporate Plan.

**Policy Implications:** 

In line with Policy.

Financial Implications: (Authorised by the statutory Section 151 Officer & Chief Finance Officer) Section 2 of this report sets out the funding sources for the Highways Capital investment. Of the total DfT allocation for 2020/21, funding in respect of pothole repair and prevention works of £1,500,000 is to be allocated to support the revenue budget.

The Highway Maintenance Grant in the Capital Programme has been allocated to the 2020/21 capital programme for highways resurfacing, bridges & structures.

### Street Lighting

An investment of £3,600,000 was approved over a 2 year period with annual energy savings of £274,000 forecast from 1 April 2019, based on the then current prices. The assumed level of energy savings have been built into revenue budgets in 2019/20 and 2020/21 and future years. The installation works are now expected to start in September 2020, and are expected to be completed by the end of March 2022. Current estimates are that this scheme will be delivered in line with the available funding.

### **Drainage / Structural Inlets**

The Council has been awarded £350,000 Department of Transport Funding (to be spent in coordination with TMBC £50,000 funding) to deliver a £400,000 programme of highway drainage improvements works. The DfT funding has to be spent in the 2020/21 financial year. Accordingly, work has been appropriately prioritised to ensure grant conditions are met, with the remaining works on the inlet structures programme rephrased to spring / summer 2021.

### **Replacement Cremators**

Due to the delay in starting the refurbishment of the cremators which has arisen as a result of COVID-19, there will be a rephasing of a significant part of the 20-21 budget into the 2021/2022 financial year. This will be reported once exact values become clear. The costs of the temporary cremator and associated maintenance have been factored into the Directorate's revenue budget.

### **Emergency Active Travel Funding**

The Council has received confirmation that an allocation of £400,000 has been awarded following the submission of an Emergency Active Travel Fund (Tranche 1). This funding has been ring fenced to deliver a pop up cycle lane on Lord Sheldon Way / A635 to the Manchester City Centre boundary. Works to Phase 1 of this scheme are almost complete with Phase 2 due to start shortly.

The Council's capital programme ambition is currently unsustainable. The current committed programme requires £18.8m of corporate resources, with only £14.6m available in reserves, leaving a £4.2m shortfall which needs to be met from the proceeds from the sale of surplus assets. Whilst this report is not identifying significant cost pressures at this stage, incremental cost pressures across a number of schemes will soon result in substantive additional resource requirements. Any cost pressures arising as a result of Covid-19 or other factors will increase the resources needed to deliver the approved programme, and the current shortfall of £4.2m will increase.

The broader ambition of the Council points to a further requirement of £33.2m of corporate funding to pay for schemes identified as a priority and subject to future business cases. Clearly these will be unable to progress until additional capital receipts are generated. The Growth Directorate are reviewing the estate and developing a pipeline of surplus sites for disposal.

Legal Implications: (Authorised by the Borough Solicitor) This is a high level update report to report on the progress being made in relation to a number of capital projects. Each of the capital projects is subject to its own due diligence, governance and decision making.

When reviewing progress Members will note the delays caused by the covid pandemic and the impact on the council's capital programme which finance has indicated above is 'currently unsustainable' As a result scrutiny and management of the capital programme is more critical than ever.

**Risk Management:** 

Risk management is covered in **Section 5** of the report.

**Background Information:** 

The background papers relating to this report can be inspected by contacting Lee Holland, Head of Engineering Services

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### 1. INTRODUCTION

1.1 The purpose of this report is to provide information on the Operations and Neighbourhoods 2020/2021 Capital Programme and impacts of the Covid 19 pandemic on a number of projects.

### 2. APPROVED SCHEMES

Highways: Transport Asset Management Plan (TAMP) and 2020/21

### **Highway Maintenance Programme**

2.1 Works programmes have been prioritised and are being planned in detail with our delivery contractors. The carriageway and footway resurfacing programmes will commence in August and run through until the end of November 2020. Works will recommence in late February 2021 and run until the end of March as is the usual industry pattern. As works could not take place during the traditional spring / early summer laying period, extra resources will be deployed subject to contractor availability. However it may be necessary to extend the laying programme into April and May 2021.

### Flooding: Flood Prevention and Consequential Repairs

- 2.2 Works to Demesne Drive No1 & No2 screens are well advanced and will be completed in August 2020. Works will then commence at Halton Street, Hyde in August and be followed by works at Huddersfield Road / Stalybridge Country Park. This phase of works will be finished by Christmas 2020.
- 2.3 We have received confirmation that TMBC has been awarded £350,000 Department of Transport Funding (to be spent in coordination with TMBC £50,000 funding) to deliver a £400,000 programme of highway drainage improvements works. The DfT funding has to be spent in the 2020/21 financial year. Accordingly the remaining works on the inlet structures programme will be delivered in spring / summer 2021 to ensure we achieve completion of the DfT grant funding this financial year.
- 2.4 Full details regarding the DfT funding for highway drainage improvements is provided in section 4.1 of this report.

### **Slope Stability Works**

- 2.5 The works at Fairlea, Denton are nearly complete with only the planting aspect of the landscaping works still outstanding, and these will be undertaken in October 2020. The works are anticipated to be within the budget of £350,000.
- 2.6. The Greenside Lane, Droylsden works were rescheduled due to the Covid 19 outbreak. The works have started on site now and the site clearance has exposed an extra length of slope failure which was not apparent at the time of award. The additional length of wall is approximately 3m and we are undertaking a 'value engineering' exercise with the contractor to try and mitigate any additional costs to the scheme. The works started on 29 June 2020 and are anticipated to be complete by the end of November 2020.

### **Repair and Restoration of Cemetery Boundary Walls**

2.7 The approved scheme of £260,000 continues to progress with further works being completed at Dukinfield Cemetery, the fifth of the five earmarked for the more urgent wall repairs. The total spend on the boundary walls as at 31 March 2020 is £135,000 leaving a budget in 2020/21 of £125,000. This funding is now being channelled into the completion of additional repairs to medium and low priority wall repairs that still remain on all the sites. Additional minor repairs to fences and gates will also have to be included in the boundary wall repairs at the remaining sites.

## Replacement of Cremators and Mercury Abatement, Filtration Plant and Heat Recovery Facilities

- 2.8 £2,500,000 was earmarked in the capital programme to fund this project. This scheme was marked as business critical and was approved by Executive Cabinet on the 24 October 2018.
- 2.9 Whilst works were scheduled to commence in March 2020, the Covid 19 pandemic affected Bereavement Services across Greater Manchester. The cremator contractors were inundated with providing help and critical support to deal with breakdowns (etc) across other sites around the country to enable other crematoria to cope with the demand of cremations. As a result, the project to start removing existing cremators as a part of this capital project was not tenable. An additional stand-alone cremator was sourced to deal with the effects of the pandemic and this additional cremator will now be kept on site to assist with any downtime that may occur when the project recommences.
- 2.10 The costs of the temporary cremator are not capital costs and were approved by an Executive Decision on 8 April 2020. These costs have also been reported within Revenue Monitoring and on the MHCLG Covid Returns.
- 2.11 The contractor has now submitted two revised project plans for the main cremator refurbishment to commence.
- 2.12 The original scheme was due to complete on the 5 February 2021 with the reduced number of cremators during the installation period October/November ahead of the traditionally busy Christmas period.
- 2.13 Following a period of pause due to Covid 19 the commencement of the project has now been tabled for a start date of 14 September 2020 with completion on 13 July 2021. This programme involves the removal and replacement of cremators during the generally busy Christmas period and into the New Year when historically, the number of deaths is high.
- 2.14 The risk against delaying the start as per the first option with the potential cremators failing, downtime and costs has to be balanced against the risk of reducing production capacity as in the second option during the busiest period. In order to mitigate these risks in both options, the site will still have the temporary cremator available to use during the main project works once it complies with the relevant legislation.
- 2.15 Due to the delay in starting the refurbishment of the cremators there will be a re-phasing of a significant part of the 20-21 budget into the 2021/2022 financial year.

### Children's' Playgrounds

2.16 Children's playgrounds across Tameside are to be improved to help youngsters stay active and healthy. The Capital investment of £600,000 will improve play areas across the borough and ensure they are good quality and safe facilities for children to enjoy. Council officers have audited each play area, including an assessment of equipment, safety surfacing and infrastructure, and the funding will be spent on those playgrounds which need it most. Officers are working with colleagues in the Council and STAR with a view to commencing procurement of play equipment and safety surfacing in September 2020. This has been delayed due to the coronavirus and changes in capacity within Engineering Services. We aim to get some work started in October 2020 with the rest to follow over the next 18 months.

#### **Ashton Town Centre Public Realm Project**

2.17 Schemes continued to be designed to ensure they can be delivered within the current budget envelope and the table below provides a high level summary of the total funding and the remaining available 2020-21 budget envelope.

Confirmed Funding	Total		
Vision Tameside Public Realm	£4,698m		
Ashton Town Centre and Civic Square	£1,504m		
Ashton Northern Bypass Virement (residue funding)	£0.153m		
Total	£6.355m		
Prior year expenditure	£0.721m		
Remaining Budget	£5.634m		

Approved 2020-21 Budget	Total
Vision Tameside Public Realm	£4.130m
Ashton Town Centre and Civic Square	£1.504m
Total	£5.634m

- 2.18 As a result of Covid 19, the Ashton Town Centre public realm project has been temporarily paused in line with Government guidance. The next phase of the works will begin on Wellington Road. The procurement exercise has recently started and subject to availability and delivery timescales of materials it is anticipated that works will commence on this zone in October 2020.
- 2.19 The designs for Albion Way (which is a Mayor's Challenge Fund scheme also) are largely complete following ongoing dialogue and design review with TfGM. The Road Safety Audit has been undertaken, traffic modelling is due to start imminently and the scheme is currently being costed.
- 2.20 Discussions are ongoing with TfGM to agree a design development and governance timetable which will deliver a construction programme to meet the Growth Deal funding deadlines therefore ensuring that this element of match funding is safeguarded.
- 2.21 Further focused consultation on this scheme is required once a programme and costs have been identified.

### **LED Street Lighting Lanterns**

- 2.22 The Executive Cabinet report dated 22 October 2018 outlined the essential evidence and background details in the delivery of this programme. The two year programme is projected to deliver annual energy savings in the region of £274,000 at a cost of £3,600,000. The remaining funding available is £3,500,000. The financial profiling of these works is expected to be around £1,000,000 in 2020/21 with the remaining £2,500,000 in year 2021/22.
- 2.23 To assist in the delivery of these works, the Council has engaged the services of STAR procurement and Bloom procurement services to provide specialist expertise and value for money on contracts for both design and purchase of luminaires (completed June 2020). Detailed design works has started and the ordering of materials (lanterns) will commence shortly. A delivery programme is being compiled.

#### **Fleet**

- 2.24 A new 7.5ton tipper is required to replace an existing 3.5ton tipper due to the impact of the workload, specifically for the following reasons:
  - Productivity will increase
  - Larger jobs will be cleared in reduced time
  - Fewer tip runs
  - Reduced fuel usage
  - Can be used as a substitute vehicle across the operational service (bulkies, bin deliveries if needed)

- 2.25 The net cost of the vehicle is estimated to be £40,000. It will be funded by the proceeds of the sale of the 3.5 ton tipper currently in use and a revenue contribution.
- 2.26 A replacement 1 ton dumper truck will be procured for Bereavement Services to assist with vital service operations. The cost of £15,500 will be funded by a £11,239.50 insurance settlement and the shortfall funded via a contribution from the insurance fund.

### 3. EXTERNAL GRANTS

### Mayor's Cycling and Walking Challenge Fund Programme (MCF)

- 3.1 The Council has prepared a business case for the first phase of the Tranche 1 Active Neighbourhoods proposal, which comprises the Chadwick Dam and Hill Street schemes. This has been submitted to TfGM for a 'critical friend' review, prior to formal submission.
- 3.2 The design for these two schemes is largely complete. The proposed traffic regulation orders have been advertised, road safety audits have been completed and the design details are being finalised to feed into the final cost estimates and risk registers. An MCF consultation was completed in March 2020, and both schemes received significant support and a number of positive comments.
- 3.3 In order to achieve high quality provision for walking and cycling, as required under the MCF, the scope of both schemes has been expanded from what was envisaged at Programme Entry. This follows ongoing dialogue and design review with TfGM. For this reason, the costs associated with the Chadwick Dam scheme have increased. TfGM are aware of this and discussions are ongoing to revisit the funding package, including the match funding.
- 3.4 In addition significant progress has been made on the design of the Ashton Streetscape MCF scheme. Options have been developed for this scheme which will be delivered in line and within the budget of the Programme Entry submission. Also an aspirational scheme has been developed for further internal consideration.

### **Emergency Active Travel Funding**

- 3.5 The Council has received confirmation that an allocation of £400,000 has been awarded following the submission of an Emergency Active Travel Fund (Tranche 1). This funding has been ring fenced to deliver a pop up cycle lane on Lord Sheldon Way / A635 to the Manchester City Centre boundary. Works to Phase 1 of this scheme are almost complete with Phase 2 due to start in the next two weeks.
- 3.6 In addition a Quiet Street scheme is due to be delivered imminently on Currier Lane, Ashton, Frederick Street, Ashton and Stamford Drive, Stalybridge with the TRO's being advertised in the next two weeks.
- 3.7 All schemes in Tranche 1 are expected to be complete by September 2020.
- 3.8 Early indications are that the Council will be allocated £985,000 from Tranche 2 if GM receives its full allocation from DfT. This comprises four schemes; upgrading of existing cycle lanes, pop-up cycle lanes along Dowson Rd and Stockport Rd, Hyde, interventions along Stamford St Central, Ashton and £300,000 for the reallocation of road space along strategic routes. A formal decision is expected at the end of August 2020. Schemes approved in Tranche 2 are expected to be complete by March 2021 at the latest.
- 3.9 In addition to the Emergency Active Travel Fund the Greater Manchester Mayor's Office initially committed £500,000 to each local authority from top-slicing funding from the existing MCF allocation to enable fast access to funds based on simple Covid-19 emergency response criteria.

### **Highways England – Designated Funds Scheme**

- 3.10. Since the last reporting period good progress has been made to identify a preferred route and this is now being finalised in discussions with an external delivery partner and with Highways England. An Options Report is being finalised and data collected to enable the completion of Highways England's Scheme Assessment Report in preparation for a Value Management Workshop later this year.
- 3.11. Discussions with Highways England have been positive and they have recently confirmed that their bidding process has changed meaning that funds are only available in each financial year for schemes that can be delivered within that year. Highways England has confirmed that this scheme has been allocated funds, this financial year, for feasibility and design only. Subject to Highways England approval of the final designed scheme then a further bid will be submitted for construction.
- 3.12. We await formal confirmation of this change to the bidding process and that the scheme can be extended beyond the current funding deadline of March 2021.

### 4. ADDITIONAL GRANT FUNDING

### Transport Infrastructure Investment Fund - Highways Maintenance Challenge Fund 2020/21

- 4.1 Following the Government's announcement regarding infrastructure investment on 30 June 2020 we have been informed that under Tranche 2B of this fund, a joint bid by Bolton MBC and Tameside MBC has been awarded a grant of £1,110,000 (towards a total of £1,135,000). The grant will be made during the summer of 2020 through the Transport Infrastructure Investment Fund, which includes the Highways Maintenance Challenge Fund. The funding is for the financial year 2020/21.
- 4.2 Funding will be paid as grant under Section 31 of the Local Government Act 2003.
- 4.3 Tameside MBC is the lead authority for this project. The project has two discreet elements one in the Bolton MBC area and for Tameside. The 2020/21 funding is:

Element	DfT Funding	LA Funding	Total
Bolton MBC	£760,000	£190,000	£950,000
Tameside MBC	£350,000	£50,000	£400,000
Total	£1,110,000	£240,000	£1,350,000

Tameside's contributory funding of £50,000 will be drawn from existing drainage / flood risk management operational budget.

### **Summary of works for Tameside**

- 4.4. There are a number of legacy areas in the borough where gully and drainage connections were constructed in a way that restricts basic cleansing and results in delays when dealing with urgent flooding issues. This is as a result of the design of the gully pots and traps, the depth of the outlet pipes and associated connections. To ensure these gullies can be cleansed regularly and be accessed in urgent situations, we propose to replace them with new gully pots with accessible outlets. In all, we have identified c300 units that require replacing.
- 4.5. Works to digitally plot the locations of the gullies to be changed started in July 2020 as did establishing the locations of underground utility services. The physical works of excavating and replacing the obsolete gully pots has commenced and works will be ongoing during the remainder of the financial year.

### Department for Transport - Safer Roads Fund

- 4.6. Tameside and Oldham councils are working closely on a joint scheme to make the A670 safer, which runs in Tameside as Mossley Road, Ashton to Stockport Road, Mossley and to the Oldham boundary and on through Greenfield.
- 4.7. The works will involve localised lining and footway improvements, which will be supported by variable message signs that will alert drivers and monitor speeds.
- 4.8. In addition to this a Puffin Crossing is proposed outside St George's School, Mossley. This was objected to following a public consultation and was subsequently submitted to Speakers Panel for a resolution. The Panel approved the introduction of the crossing.
- 4.9. The funding for the scheme lies with Oldham Council as the major partner and all funding claims are to be addressed to Oldham.
- 4.10. The work on this scheme has commenced and will be completed within this financial year as the funding was slipped to 2020/2021. This has been agreed with Oldham Council and the money will remain in their control until the scheme is progressed.

### 5. RISK MANAGEMENT

5.1 The table below provides a summary of the high risks associated with the delivery of the Operations and Neighbourhoods Capital Programme. The table also provides a summary of mitigating actions in order to minimise risk.

	Risks	Mitigating Actions			
1.	Failure to implement the proposed Capital programme will prevent the appropriate allocation of resources by the Authority	A robust programme of works will be developed to ensure that the objectives underpinning the Department for Transport and other funding allocations will be met and at the same time meet the objectives contained in Tameside's Community Strategy.			
2.	Inclement weather preventing commencement and completion of schemes	A comprehensive and realistic programme of works will be agreed between partners to ensure completion by approved dates. However, should the programme not be achieved it may be necessary to arrange for any outstanding financial resources to be transferred into the following financial year.			
3.	Inability of suppliers to deliver materials within a time frame to meet completion target dates.	Whilst the Council's Operation and Services and external contractors have access to many material suppliers, shortages of materials may necessitate alternatives to be substituted or approval will be sought to carry forward the project into the following year.			
4.	The ability of the Council's own Operational Services or external contractor to implement the scheme in the current financial year.	This risk will be managed by ensuring that should Operational Services or external contractor be unable to complete the works during the current financial year, approval will be sought to carry over the project into the following year for completion.			
5.	Statutory procedures linked to certain schemes could delay implementation.	Should it be necessary approval will be sought to carry over the project into the following year for completion.			
6.	Failure to deliver schemes funded by external grants will impact on the future success of bids.	It is therefore essential that the Walking and Cycling project team is appropriately resourced to successfully deliver the infrastructure schemes whilst also focusing on maximising walking and cycling opportunities and contributing to the behavioural change agenda.			
7.	Failure to successfully secure	If no action is taken and people return to their cars in			

Emergency Active Travel	great numbers as the lockdown eases, we will quickly		
funding	face congestion and air quality issues which will		
	exacerbate the suffering of those most susceptible to		
	the Covid-19 virus.		

### 6 RECOMMENDATIONS

6.1 The recommendations are as set out on the front of the report.

### Agenda Item 9

Report to: STRATEGIC PLANNING AND CAPITAL MONITORING

Date: 21 September 2020

**Executive Member:** Cllr Allison Gwynne Executive Member (Neighbourhoods,

Reporting Officer: Community Safety and Environment)

Jeanelle de Gruchy, Director of Population Health

Subject: LEISURE ASSETS CAPITAL INVESTMENT PROGRAMME

**UPDATE** 

Report Summary: This report provides a summary of progress to date in relation to

the delivery of the Council's capital investment programme to improve sports and leisure facilities approved by Executive

Cabinet on 24 March 2016.

**Recommendations:** The contents of the report to be noted.

Corporate Plan: The Community Strategy 2012/22 (and the Corporate Plan Our

People Our Place Our Plan) outlines the priorities for improving the Borough. The Leisure Assets Capital Investment Programme directly links to the Tameside Sustainable Community Strategy objective of 'Healthy Tameside'. The scheme supports each of the Corporate Plan themes including Starting Well, Living Well and Ageing Well supporting people to live longer and healthier lives

through increased opportunities to be physically active.

Policy Implications: The Leisure Assets Capital Investment Programme supports the

Tameside Corporate Plan and specifically the 'Increase Levels of

Physical Activity' priority.

Financial Implications: (Authorised by the statutory Section 151 Officer & Chief Finance Officer)

The Council's capital programme ambition currently unsustainable. The current committed programme requires £18.8m of corporate resources, with only £14.6m available in reserves, leaving a £4.2m shortfall which needs to be met from the proceeds from the sale of surplus assets. Whilst this report is not identifying significant cost pressures at this stage, incremental cost pressures across a number of schemes will soon result in substantive additional resource requirements. Any cost pressures arising as a result of Covid-19 or other factors will increase the resources needed to deliver the approved programme, and the current shortfall of £4.2m will increase.

The broader ambition of the Council points to a further requirement of £33.2m of corporate funding to pay for schemes identified as a priority and subject to future business cases. Clearly these will be unable to progress until additional capital receipts are generated. The Growth Directorate are reviewing the estate and developing a pipeline of surplus sites for disposal

### **Tameside Wellness Centre:**

As set out in section 3.3 of this report, modifications to the scheme were required towards the end of the project which may result in additional costs in excess of the approved budget and a pressure on the Capital Programme. This will be the subject of a further report once the final account has been agreed.

Legal Implications: (Authorised by the Borough Solicitor) This is a high level report to update Members on the progress being made on the remaining live projects. Any further decisions in relation to the on-going projects will be subject to their own due diligence, governance and decision making.

It would be helpful going forward if members had clear timelines and budgets so that it can be established simply whether projects on time and on budget.

It will also be necessary to ensure that the two outstanding projects that have yet to be signed off have value for money reports from independent certifier.

**Risk Management:** 

Risk management is considered in section 4 of this report

**Background Information:** 

The background papers relating to this report can be inspected by contacting Paul Smith - Assistant Executive Director, Debbie Watson – Assistant Executive Director.

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### 1. INTRODUCTION

- 1.1 This report provides a summary of progress to date in relation to the delivery of the Council's capital investment programme to improve sports and leisure facilities approved by Executive Cabinet on 24 March 2016. The investment programme is now providing high quality sports and leisure facilities creating a platform to increase physical activity and supporting the development of a sustainable funding model for Active Tameside.
- 1.2 Additional benefits from the programme include a reduction in dependence on other Council and health related services, increased participation in community life and improved quality of life for all residents including the most vulnerable.
- 1.3 Approval for any capital re-phasing highlighted in this report will be dealt with in the Capital Monitoring Report presented to the Executive Cabinet.

### 2. PROGRAMMME UPDATE – COMPLETED SCHEMES

2.1 The Leisure Assets Capital Investment Programme comprises a number of individual projects:

### The following schemes have been completed:

- a) Active Copley heating system replacement (£0.369m).
- b) Active Copley pitch replacement scheme (£0.177m).
- c) Active Medlock roof replacement scheme (£0.120m).
- d) Active Dukinfield development (ITRAIN) (£1.3m Council investment & £1m repayable loan by Active Tameside).
- e) Active Longdendale Development (Total Adrenaline) (£0.600m repayable loan by Active Tameside).
- f) Active Medlock Synthetic Turf Pitch Replacement (£0.120m).
- g) East Cheshire Harriers Floodlight Replacement Scheme (£0.100m)
- h) Tameside Wellness Centre (£16.374m)
- 2.2 Schemes a) to g) have been delivered within budget. The final account for the Tameside Wellness Centre scheme is currently under review with the Council's independent client advisor, Cushman and Wakefield.

### 3. PROGRAMMME UPDATE - LIVE SCHEMES

- 3.1 Active Hyde Pool Extension (£4.034m) The Hyde Pool extension scheme was procured by the Local Education Partnership (the LEP) on behalf of the Council. The capital budget for the scheme was approved by Executive Cabinet on the 25 September and now stands at £4.034m, which is in keeping with the projected scheme cost. The scheme commenced on site in February 2020 with completion due in March 2021. Progress on site is currently in keeping with the agreed programme. Work to date has been predominantly outdoors including excavation, drainage, foundations and the installation of the concrete pool tank.
- 3.2 **Tameside Wellness Centre (£16.374m) -** The Tameside Wellness Centre scheme was approved by Council on 2 May 2017. Construction began in November 2018 with the building officially opened on 2 March 2020 approximately 4 weeks ahead of programme. The scheme value is £16.224m (£13.674m Council investment, £1.5m Sport England grant and a £1.050m grant to Active Tameside).
- 3.3 The building subsequently closed on 23 March 2020 in response to Government guidance on the Covid 19 pandemic. With the partial lifting of restrictions elements of the building reopened on the 27 July. The building is currently in its 12 month defects liability period.

The closure period has been used to deal with a small list of outstanding defects. The final account for the scheme is currently under review with the Council's independent client advisor, Cushman and Wakefield. This will be the subject of a further report which will also include the likely final account for the Hyde Pool Extension scheme.

### 4. RISK MANAGEMENT

- 4.1 The major risks associated with all capital schemes include funding, increasing costs and time delays occurring during the development and delivery phases. The Council continues to manage and monitor schemes using robust project management methodology and governance to mitigate these risks.
- 4.2 The impact of Covid 19 on the delivery of schemes continues to be monitored. To date there has been no direct financial impact on the leisure capital projects.

### 5. CONCLUSIONS

5.1 All schemes are now complete apart from the extension at Hyde Pool, which is currently on time and on budget.

### 6. **RECOMMENDATIONS**

6.1 As set out at the front of the report.

# Service Area Detail - Population Health

Active Tameside Capital Programme						
Capital Scheme	2020/21 opening capital budget £000	Approved 2020/21 budget re- profiling at P3 £000	Approved 2020/21 budget changes £000	Re- profiled 2020/21 budget £000	Re- profiled 2021/22 budget £000	Re-profiled 2022/23 budget £000
New Denton Facility	230	0	0	230	0	0
Extension to Hyde Leisure Pool	3,608	0	0	3,608	0	0
Active Medlock	13	0	0	13	0	0
Floodlight Replacement Scheme	10	0	0	0	0	0
Total	3,861	0	0	3,851	0	0

- The Tameside Wellness Centre scheme was approved by Council on 2 May 2017. Construction began in November 2018 with the building officially opened on 2 March 2020 approximately 4 weeks ahead of programme. The scheme value is £16.224m (£13.674m Council investment, £1.5m Sport England grant and a £1.050m grant to Active Tameside). The building subsequently closed on 23 March 2020 in response to Government guidance on the Covid 19 pandemic. The building remains closed until the existing restrictions are lifted or modified. The building is currently in its 12 month defects liability period. The closure period is being utilised to deal with a small list of outstanding defects. Some minor modification to the scheme were required towards the end of the project. The changes were needed due in part to technical issues with the building fit-out including the 10 pin bowling facility. These changes have resulted in a cost increase over and above the approved scheme budget and represent an overspend of half of one percent. In advance of the final account settlement it is anticipated that a further £85k will be required from the approved Capital Programme. However this may be subject to change.
- The Hyde Pool scheme commenced on site in February with completion due in March 2021. Progress on site is currently in keeping with the agreed programme. Work to date has been predominantly outdoors including excavation, drainage and foundations. As an all risks project costs are continuing to manage within the contract.
- Floodlight replacement scheme at East Cheshire Harriers has now been completed and will need removing from the capital programme

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